1031 Exchange Topics

Reference Guide to 1031 Exchanges

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§1031 Exchange Solutions Nationwide

Investment Property Exchange Services, Inc.

a Fidelity National Financial Company FORTUNE 500

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Popular 1031 Exchange Topics

Reference Guide to 1031 Exchanges

Offices Nationwide

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Introduction

Investment Property Exchange Services, Inc. (IPX1031) is a professional Qualified Intermediary for IRC §1031 Tax Deferred Exchange transactions.

IPX1031 has been assisting clients with their Tax Deferred Exchanges since 1988. Through our national network of regional offices and our knowledgeable, experienced staff, we have consistently demonstrated a commitment to unsurpassed service with integrity. We provide clients with an unparalleled professional team which has earned an outstanding reputation as the industry leader in IRC §1031 Qualified Intermediary services.

IPX1031 is a subsidiary of Fidelity National Financial, Inc. (NYSE: FNF), a Fortune 500 company and a leading provider of title insurance, mortgage services and diversified services. FNF is the nation's largest group of title companies and title underwriters – Fidelity National Title, Chicago Title, Commonwealth Land Title, Alamo Title, Lawyers Title and Ticor Title – that collectively issue more title insurance policies than any other title company in the United States. Our corporate strength permits IPX1031 to offer the highest level of financial security in the industry to ensure the safety of our clients' Exchange Funds. Exchange accounts held by IPX1031 are protected with a $100 Million Fidelity Bond, a $50 Million Written Third Party Corporate Performance Guaranty, and a $30 Million Professional Liability Insurance Policy.

IPX1031 facilitates thousands of Tax Deferred Exchange transactions every year. Our substantial expertise in facilitating exchanges, combined with the industry's most experienced team of exchange specialists, brings multidimensional insights to structuring even the most challenging exchanges. We handle all types of Section 1031 Like-Kind Exchanges including Simultaneous, Delayed, and Exchange Accommodation Titleholder transactions for Reverse and Build-to-Suit Exchanges.

Each of our regional offices is managed by staff experienced in handling all phases of exchange transactions. While we do not provide legal or tax advice in our role as Qualified Intermediary, we expertly guide our clients through the exchange process, providing information about exchange requirements, generating exchange documents, and safely handling Exchange Funds.

Our staff of trained professionals regularly conducts accredited continuing education courses throughout the country. Many of the country's most respected real estate companies, law firms, and accounting firms consistently rely upon IPX1031 as a valuable educational resource. IPX1031 is active in the Federation of Exchange Accommodators (FEA), the national industry trade association representing Qualified Intermediary companies, serving on the Board of Directors for more than two decades. As a member of the FEA, IPX1031 continually participates in new industry developments and legislation regarding Tax Deferred Exchanges and tax related issues.

In our continuing effort to bring value to our clients, we provide this booklet that explains the key requirements and issues concerning IRC §1031 Tax Deferred Exchanges. These short chapters are intended to provide a technical overview and a basic understanding of the advantages of utilizing a Tax Deferred Exchange as an investment strategy for acquiring and disposing of investment or business-use assets. For recent updates and additional Exchange Topics, please visit our web site at www.ipx1031.com.

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The Tax Deferred Exchange

The Tax Deferred Exchange, as defined in §1031 of the Internal Revenue Code, offers taxpayers one of the last great opportunities to build wealth and save taxes. By completing an exchange, the Taxpayer (Exchanger) can dispose of investment or business-use assets, acquire Replacement Property and defer the tax that would ordinarily be due upon the sale. To fully defer the taxes on capital gain or depreciation recapture, the Exchanger must (a) acquire "like kind" Replacement Property that will be held for investment or used productively in a trade or business, (b) purchase Replacement Property of equal or greater value, (c) reinvest all of the equity into the Replacement Property, and (d) replace the value of the debt on the Replacement Property. Debt may be replaced with additional cash, but cash equity cannot be replaced with additional debt. Additionally, the Exchanger may not receive cash or other benefits from the sale proceeds during the exchange.

Effective January 1, 2018, IRC §1031 applies only to real property assets. It does not apply to exchanges of personal property, stock in trade, inventory, or property held for sale, such as property acquired and developed or rehabbed for purposes of resale.

An exchange is rarely a swap of properties between two parties. Most exchanges involve multiple parties: the Exchanger, the buyer of the Exchanger's old (Relinquished) property, the seller of the Exchanger's new (Replacement) property, and a Qualified Intermediary. To create the exchange of assets and obtain the benefit of the "Safe Harbor" protections set out in Treasury Regulation 1.1031(k)-1(g)(4) which prohibits actual or constructive receipt of Exchange Funds, prudent taxpayers use a professional Qualified Intermediary, such as Investment Property Exchange Services, Inc. (IPX1031).

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The Exchange Process

Timing is important. Certain actions must be taken in sequence and exchanges must be completed within strict time limits.

1. Prior to the transfer of the Relinquished Property, the Exchanger and IPX1031, as Qualified Intermediary, must enter into an Exchange Agreement which requires the Qualified Intermediary to (a) acquire the Relinquished Property from the Exchanger and transfer it to the buyer (by direct deed from Exchanger to buyer), and (b) to acquire the Replacement Property from the seller and transfer it to the Exchanger (by direct deed from seller to Exchanger).
2. Also prior to the transfer of the Relinquished Property, the Exchanger must assign rights under the Relinquished Property sale contract to the Qualified Intermediary and provide notice of that assignment to the buyer.
3. At closing, net proceeds from the Relinquished Property sale (Exchange Funds) are paid directly to IPX1031, as Qualified Intermediary, to be held in a separate account for the benefit of the Exchanger until used to purchase Replacement Property.
4. The Exchanger has 45 calendar days, from the date the Relinquished Property is transferred, to identify potential Replacement Properties. Identification must be specific and unambiguous, in writing, signed by the Exchanger, and delivered to the Qualified Intermediary or another party to the transaction as permitted by Treas. Reg. §1.1031(k)-1(c)(2) prior to the end of the 45-day Identification Period. The list of identified potential Replacement Properties cannot be changed after the 45th day; the Exchanger may only acquire from the list of identified properties. If no property is identified, the Exchange Funds will be returned to the Exchanger after the 45th day.
5. Prior to the transfer of the Replacement Property, the Exchanger must assign rights under the Replacement Property purchase contract to the Qualified Intermediary and provide notice of assignment to the seller.
6. The Exchanger authorizes IPX1031, as Qualified Intermediary, to wire funds directly to the seller or closing agent for purchase of Replacement Property, and the seller transfers title directly to the Exchanger, completing the exchange.
7. Acquisition of Replacement Property must be completed by the earlier of the 180th day after transfer of the first Relinquished Property or the due date (including extensions) for filing Exchanger's tax return. Any unused Exchange Funds will be returned to the Exchanger at termination of the exchange.

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The Role of the Qualified Intermediary

The use of a Qualified Intermediary is essential to completing a successful IRC §1031 Tax Deferred Exchange. **Investment Property Exchange Services, Inc. (IPX1031)**, as a professional Qualified Intermediary, performs several vital functions in an exchange and operates under the "safe harbor" set out in Treas. Reg. 1.1031(k)-1(g)(4). Although the process of completing an exchange is relatively simple, the rules are complicated and filled with potential pitfalls. IPX1031 has developed a national reputation as the industry leader for Qualified Intermediary services due to our substantial exchange experience and our unyielding commitment to our clients. We work closely with all parties involved to ensure a smooth §1031 Exchange transaction. When choosing a Qualified Intermediary, the two most critical factors for evaluation are safety and security of Exchange Funds and competency of staff.

Acts as a "Qualified" Intermediary

A person who has acted as the taxpayer's employee, attorney, accountant, investment banker or broker, or real estate agent or broker within the two-year period preceding the date of the transfer of the Relinquished Property by the Exchanger is treated as an agent of the Exchanger and is specifically disqualified from being a Qualified Intermediary.

Creates the Exchange of Properties

The IRS stipulates that a reciprocal trade or actual exchange must take place in each exchange transaction. This means the Exchanger must assign to the Qualified Intermediary (1) their contractual interest as seller of the Relinquished Property and (2) their contractual interest as buyer of the Replacement Property. Because the Qualified Intermediary becomes an actual principal in the transaction, a reciprocal trade is created, even when the Exchanger is purchasing the Replacement Property from someone other than the buyer of their Relinquished Property. For IRC §1031 purposes, the Qualified Intermediary is treated as acquiring the Relinquished and Replacement Properties when the Exchanger assigns their rights in the respective purchase and sale contracts to the Qualified Intermediary. It is not necessary for the Qualified Intermediary to be in the chain of title.

Holds Exchange Funds

The Exchanger is prohibited from having actual or constructive receipt of the proceeds from the sale of the Relinquished Property (Exchange Funds), or the ability to pledge, borrow or otherwise obtain the benefits of the Exchange Funds during the exchange or those proceeds will be taxable as boot. Treas.Reg. 1.1031.(k)-1(g)(6). IPX1031, as Qualified Intermediary, will hold the Exchange Funds in a separate bank account held for the benefit of the Exchanger until the funds are used to purchase the Exchanger's Replacement Property.

Prepares Exchange Documents

Proper documentation is necessary for a successful exchange. IPX1031, as the Qualified Intermediary, will prepare an Exchange Agreement, Assignments of Purchase and Sale Agreements, Notices of Assignment to the respective buyer and seller, and provide a blank Replacement Property Identification Notice, among other form documents.

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Safety and Security for Exchangers

When selecting a Qualified Intermediary, the Exchanger must feel confident that their Qualified Intermediary is a professional company with the competence and commitment to provide high quality service and security for Exchange Funds. Through our national network of offices, IPX1031 has developed a reputation as the industry leader in IRC §1031 Qualified Intermediary services.

Security

Safety and security of Exchange Funds is a matter of paramount importance. IPX1031 routinely provides customers with the following superior safety and security controls for Exchange Funds:

- $100 Million Fidelity Bond
- $50 Million Third Party Corporate Performance Guaranty
- $30 Million in Errors & Omissions Insurance
- Exchange funds are held in segregated accounts for the benefit of the named Exchanger, using the Exchanger's taxpayer identification number
- Disbursement of Exchange Funds requires written authorization from the Exchanger
- Disbursements require dual authorization and are controlled by our separate Banking Division; sales and administrative staff have no authority or ability to transfer funds
- Regular reconciliation of Exchange Fund balances by our Banking staff and our parent company
- As part of a large publicly traded corporation, we are subject to audits, controls and a level of financial transparency about the entire organization that is not required of privately held businesses
- To increase security as well as provide increased convenience to our exchange customers, we have chosen the use of an electronic platform (with enhanced authentication features) as the preferred delivery method for exchange documents

Expertise & Service

Our depth of technical expertise and practical experience has developed over many years. Additionally, our professionalism and commitment to our customers are demonstrated every day by the following:

- Regional attorneys and experienced staff familiar with all types of exchanges, including Delayed, Simultaneous, Improvement, and Reverse Exchanges
- Sales Executives located throughout the country available for accredited continuing education seminars and complimentary exchange consultations
- Efficient preparation of exchange documents
- Member and leadership role in the Federation of Exchange Accommodators (FEA), the national trade association of 1031 Qualified Intermediaries

Strength

IPX1031 is a wholly owned subsidiary of Fidelity National Financial, Inc. (NYSE: FNF) which is a leading provider of title insurance, mortgage services and diversified services. FNF is the nation's largest title insurance company through its title insurance underwriters - Fidelity National Title, Chicago Title, Commonwealth Land Title, Alamo Title and National Title of New York - that collectively issue more title insurance policies than any other title company in the United States.

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Planning Ahead for a Successful Exchange

A successful IRC §1031 Exchange transaction requires planning, expertise, and support. Investment Property Exchange Services, Inc. (IPX1031) assists our clients by explaining the various types of exchanges, providing exchange documents, and safeguarding the exchange funds. Laying the proper groundwork before entering into an exchange will avoid unnecessary obstacles and lead to a smooth transaction.

STEP 1. **Contact IPX1031.** In advance of the closing date, as soon as escrow is opened, or after entering into the purchase and sale agreement, advise us of your intent to do an exchange. IPX1031 will prepare the appropriate Exchange Agreement, Assignments, and other documents that must be executed prior to the transfer of the Relinquished Property being sold.

STEP 2. **Instruct your real estate agent or attorney to include an "Exchange Cooperation Clause"** in the purchase and sale agreement.

STEP 3. **IPX1031 strongly encourages you to engage your legal and tax advisors to counsel you throughout the exchange and the underlying real estate transactions.** This is particularly important if you used your Relinquished Property at any time for personal use (primary residence, vacation home, or used by friends/family), or you plan some personal use for the Replacement Property. An exchange is a complex legal and tax transaction. IPX1031 can make the exchange process smooth, but we cannot provide you with tax or legal advice.

STEP 4. **Tell IPX1031 immediately if you plan to 1) use Exchange Funds to make improvements to the Replacement Property, or 2) acquire the Replacement Property before you sell your Relinquished Property.** Unlike a typical Forward Exchange, this type of exchange requires a different form of Exchange Agreement under which we must set up a title-holding entity to acquire the Replacement Property.

STEP 5. **Start searching** for acceptable Replacement Property immediately to ensure that you can meet the strict time frame for the 45-day Identification Period.

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Exchange Cooperation Clauses for Contracts

Relinquished Property Sale Contract

"Notwithstanding anything to the contrary, Buyer hereby acknowledges that it is the intent of Seller to effect an IRC §1031 Tax Deferred Exchange, which will not delay the closing or cause additional expense to Buyer. Seller's rights under this agreement may be assigned to Investment Property Exchange Services, Inc. (IPX1031), as Qualified Intermediary, for the purpose of completing such an exchange. Buyer agrees to cooperate with Seller and IPX1031 in a manner necessary to complete the exchange."

Replacement Property Purchase Contract

"Notwithstanding anything to the contrary, Seller hereby acknowledges that it is the intent of Buyer to effect an IRC §1031 Tax Deferred Exchange, which will not delay the closing or cause additional expense to Seller. Buyer's rights under this agreement may be assigned to Investment Property Exchange Services, Inc. (IPX1031), as Qualified Intermediary, for the purpose of completing such an exchange. Seller agrees to cooperate with Buyer and IPX1031 in a manner necessary to complete the exchange."

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Tax Deferred Exchange Terminology

As with any other specific area of law, Tax Deferred Exchanges under IRC §1031 have their own language, which may be confusing to those who are unfamiliar with these transactions. The following are some of the exchange terms and phrases that are often used with their "plain-English" interpretations.

Basis (Adjusted Basis): The amount paid for a property taking into consideration added value for capital improvements and decreased by the amount of depreciation allowed; it is the value of a property for tax purposes.

Boot: The fair market value of any non-qualified property received in an exchange. While receipt of boot will not necessarily disqualify the exchange, an Exchanger who receives boot in an exchange transaction generally recognizes gain to the extent of the value of the boot received. Some common examples of boot are cash, debt relief that is not offset with new debt, property intended for personal use, and property which is not like-kind to the Relinquished Property.

Constructive Receipt: A term referring to the control or ability to receive proceeds by an Exchanger even though funds may not be directly in the Exchanger's possession.

Exchange Accommodation Titleholder: The person or entity used to facilitate a "Reverse" or "Improvement" Exchange. The Exchange Accommodation Titleholder (EAT) will hold (park) title to either the Relinquished or the Replacement Property during the exchange.

Exchange Period: The period during which the Exchanger must acquire Replacement Property in the exchange. The Exchange Period starts on the date the Exchanger transfers the first Relinquished Property and ends on the earlier of the 180th day thereafter or the due date (including extensions) for filing the Exchanger's tax return for the year of the Relinquished Property transfer.

Exchanger or Taxpayer: The property owner seeking to defer taxes on capital gain, depreciation recapture or other income tax by utilizing an IRC §1031 Exchange.

Forward Exchange: The most common form of exchange transaction in which the exchange begins with the transfer of the Relinquished Property to a buyer and concludes with acquisition of Replacement Property from a seller (typically a third party).

Identification Period: The period during which the Exchanger must identify Replacement Property in the exchange. The Identification Period starts on the day the Exchanger transfers the first Relinquished Property and ends at midnight on the 45th day thereafter.

Improvement Exchange: An exchange in which improvements are made to the Replacement Property prior to acquisition by the Exchanger, either using Exchange Funds or funds lent by the Exchanger (or lender) to the Exchange Accommodation Titleholder (EAT).

Like-Kind Property: Properties having the same or similar nature or character, regardless of differences in grade or quality. Generally, all real property located within the United States is considered to be "like-kind" to all other U.S. real property as long as the Exchanger's intent is to hold the properties as an investment or for productive use in a trade or business.

Qualified Intermediary: The person or entity that facilitates the exchange for the Exchanger. Although the Treasury Regulations use the term "Qualified Intermediary," other common terms are "Exchange Facilitator" or "Exchange Accommodator". To be a Qualified Intermediary, the Exchange Facilitator must meet certain criteria spelled out in Treas. Reg. 1.1031(k)-1(g)(4).

Realized Gain: The amount realized from the sale of property which is potentially subject to tax; it equals the gross sales price minus the closing costs minus the adjusted basis.

Recognized Gain: The amount of the realized gain that is subject to tax. In a taxable sale (no 1031 Exchange) the realized gain is all recognized. In a fully deferred 1031 Exchange, no gain is recognized; the realized gain is deferred.

Relinquished Property: The "old" property divested (sold) by the Exchanger.

Replacement Property: The "new" property acquired (purchased) by the Exchanger.

Reverse Exchange: An exchange involving an Exchange Accommodation Titleholder (EAT) when it is necessary for the Replacement Property to be acquired before the Relinquished Property can be sold to a Buyer, or when improvements must be made to the Replacement Property before it can be acquired by the Exchanger.

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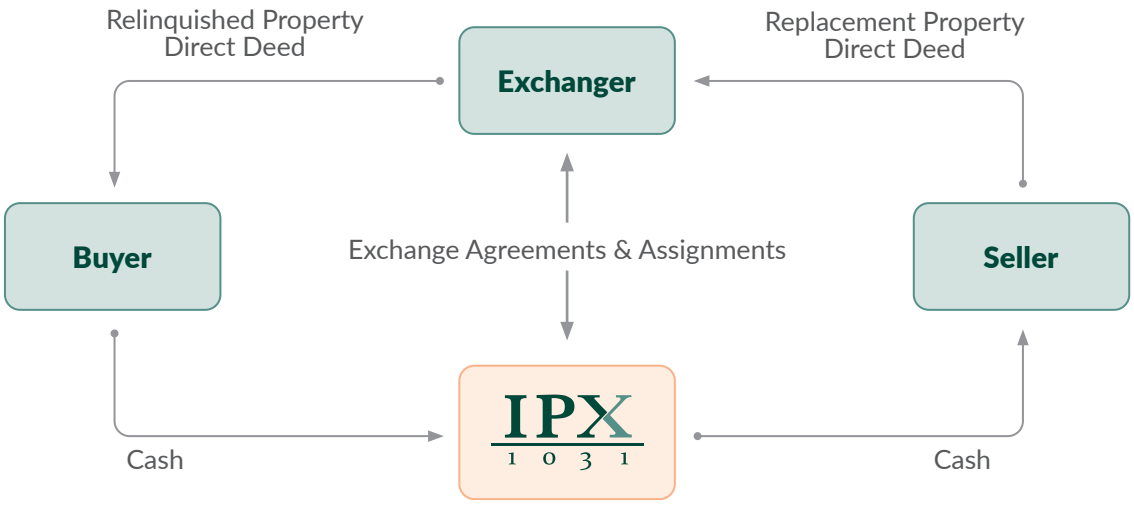
Exchanges with Qualified Intermediary



In a Simultaneous Exchange, the old Relinquished Property and the new Replacement Property are transferred concurrently between the two trading parties or with the use of a Qualified Intermediary. In a Delayed Exchange, the Exchanger transfers Relinquished Property to a buyer, and acquires Replacement Property from a third-party seller at a subsequent time. Investors performing exchanges without the benefit of a Qualified Intermediary may risk losing the tax deferred status of the transaction, especially if there is any delay in receipt of Replacement Property or multiple parties are involved.

The Tax Court in Keith K. Klein v. Commissioner, 66 T.C.M. 1115 (1993), determined that one simultaneous three-party exchange was a fully taxable sale. Mr. Klein's closing escrow instructions simply assigned his rights to the proceeds from the sale of his Relinquished Property directly to the second closing for the purchase of his Replacement Property. The Tax Court stated that Mr. Klein had unrestricted control over, and thus had constructive receipt of, the Exchange Funds in his transaction. Klein argued that the provision in his earnest money agreement stated that the buyer would cooperate in structuring a Tax Deferred Exchange. He believed that the funds in escrow were already assigned to the seller of the Replacement Property and therefore, he had no control over the funds. The Court indicated that the cooperation clause would not control the constructive receipt issue. **Unwary taxpayers who do not utilize a Qualified Intermediary may be surprised to discover their transaction does not qualify for tax deferral.**

Use of a Qualified Intermediary acting under an Exchange Agreement insulates the Exchanger from constructive receipt issues on the proceeds. Although the Qualified Intermediary does not hold any proceeds in a Simultaneous Exchange, it serves the important function of creating a reciprocal trade since the Qualified Intermediary is deemed to have received and transferred the Relinquished Property and subsequently acquired and transferred the Replacement Property to the Exchanger to complete the exchange. The Qualified Intermediary also controls the flow of the Exchange Funds.

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The Delayed Exchange and Identification Requirements

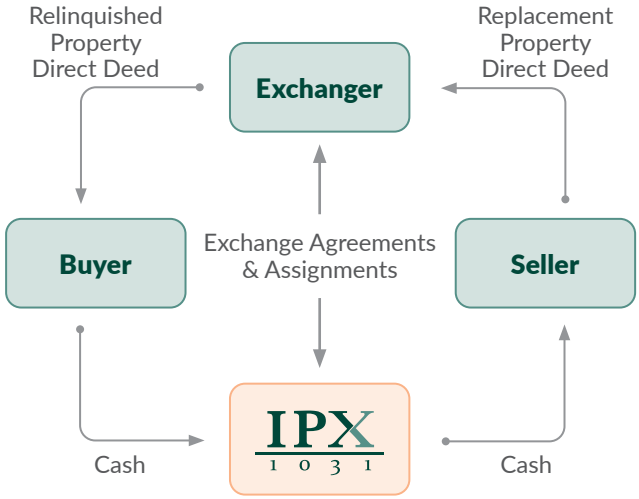
Delayed Exchange Deadlines and Identification Requirements

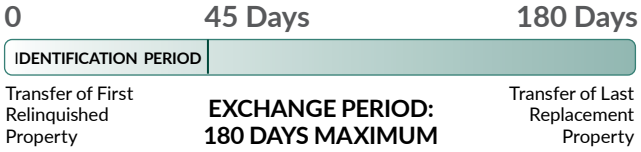
The most common exchange structure is the Delayed "Forward" Exchange in which the Relinquished Property is sold, the proceeds (Exchange Funds) are delivered to the Qualified Intermediary and are subsequently used to acquire Replacement Property from a third party seller. Two critical requirements in a Delayed Exchange are that the Replacement Property must be properly identified within the Identification Period and acquired before the end of the Exchange Period. IRC §1031(a)(3); Treas. Regs. §1.1031(k)-1(b)-(e).

There are two key deadlines that the Exchanger must meet to have a valid exchange:

Identification Period: Within 45 calendar days of the transfer of the first Relinquished Property, the Exchanger must identify the Replacement Property to be acquired.

- **Exchange Period:** The Exchanger must receive the Replacement Property within the earlier of 180 calendar days after the date on which the Exchanger transferred the first Relinquished Property, or the due date (including extensions) for the Exchanger's tax return for the tax year in which the transfer of the first Relinquished Property occurs.
- The time periods for the 45-day Identification Period and the 180-day Exchange Period are very strict and cannot be extended even if the 45th day or 180th day falls on a Saturday, Sunday, or legal holiday. They may, however, be extended by the IRS if the Exchanger qualifies for a disaster postponement under Rev. Proc. 2018-58.





Replacement Property must be identified within the Identification Period by at least one of the following methods:

- Completed the acquisition of the Replacement Property within the Identification Period; or
- Identified in a written document (Identification Notice), signed by the Exchanger, and delivered prior to the end of the Identification Period (by midnight of the 45th day), to the Qualified Intermediary or other permissible party to the exchange that is not a "disqualified person" or agent of the Exchanger. Treas. Reg. §1.1031(k)-1(c). Other allowable recipients of the Identification Notice include the seller of the Replacement Property or the settlement agent. Delivery to the Exchanger's attorney or broker would not qualify since these parties are agents of the Exchanger. Best practice is to send the Identification Notice to the Qualified Intermediary prior to close of business on the last business day prior to the end of the Identification Period, so that the Exchanger can confirm timely delivery and receipt.

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The Delayed Exchange and Identification Requirements (CONT.)

Requirements for a Proper Identification Notice:

- Must include a specific and unambiguous description of the Replacement Property
- Must be signed by the Exchanger
- For real property, the Identification Notice must include:
  a. the legal description,
  b. a street address, or
  c. a distinguishable name (i.e. "Empire State Building")
- For property to be produced, such as the acquisition of vacant land with the addition of improvements, the Identification Notice should include a description of the underlying real estate and as much specific detail regarding the improvements as is practical.
- When identifying Replacement Property, it is not necessary to separately identify any incidental property included in the purchase that has a value of less than 15% of the total value of the real estate being acquired and that is typically transferred with the larger asset. This does not change the rule that only like kind properties qualify for exchange treatment. The value of the non-like-kind property may not be attributed to the identified Replacement Property for purposes of deferring gain. For example, Relinquished Property is a rental house valued at $200,000, with $195,000 allocated to real estate and $5,000 allocated to appliances. If the sole Replacement Property is a rental condominium unit valued at $200,000, with $190,000 allocated to real estate and $10,000 allocated to appliances, the Exchanger would recognize $5,000 of boot.

- **An identification of Replacement Property** may be revoked prior to the end of the Identification Period. The revocation must be in writing, signed by the Exchanger and delivered to the same person to whom the original Identification Notice was sent. No changes or revocations may be made to the Identification Notice after the end of the Identification Period. Exchangers have flexibility to identify multiple and alternate Replacement Properties.

- **Three Property Rule:** The Exchanger may identify as potential Replacement Property one, two, or three properties, without regard to their fair market value.

- **200% Rule:** The Exchanger may identify as potential Replacement Property four or more properties, provided the aggregate fair market value (as of the end of the Identification Period) of all of the identified properties does not exceed 200% of the aggregate fair market value of all of the Relinquished Properties.

- **95% Exception:** If the Exchanger identifies more potential Replacement Properties than allowed under either the Three Property or the 200% Rules, the Exchanger will be treated as if no Replacement Property was identified. However, this does not apply with respect to any Replacement Property received before the end of the Identification Period and any properly identified Replacement Property received by the end of the Exchange Period if worth at least 95% of the aggregate fair market value of all the identified Replacement Properties. Treas. Reg. 1.1031(k)-1(c)(4)(ii). For this purpose, fair market value of the aggregate Replacement Property is determined as of the earlier of the date the property is received by the Exchanger or the last day of the Exchange Period.

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The Build-to-Suit Exchange

The Build-to-Suit Exchange, also referred to as a Construction or Improvement Exchange, gives the Exchanger the opportunity to use Exchange Funds for construction, renovations or new improvements, to the Replacement Property. In the most common type of Build-to-Suit Exchange, the Exchanger sells the Relinquished Property through a Qualified Intermediary in a Delayed Exchange, and then acquires the Replacement Property after it has been improved using the Exchange Funds from the Relinquished Property sale. Note that any improvements made to the Replacement Property after the Exchanger takes title are not considered "like-kind". Treas. Reg. §1.1031(k)-1(e). To qualify for inclusion in the exchange, any improvements to the property must occur before the Exchanger takes title. *Bloomington Coca-Cola Bottling Company v. Commissioner*, 189 F.2d 14 (CA7 1951). Any unused Exchange Funds may be taxable as boot. Only funds disbursed for material actually in place and services actually performed will count toward the exchange value. Exchange Funds in an escrow "holdback" for post-closing improvements will not qualify even if the funds are deposited before the Exchanger takes title.

If the Exchanger wishes to include construction on the Replacement Property as part of the exchange, one option is to contract with the seller to have the construction completed before the transaction closes and the Exchanger takes title to the property. For a variety of reasons, this is often not a viable option. Rev. Proc. 2000-37 provides a "safe harbor" for structuring a Build-to-Suit Exchange using an Exchange Accommodation Titleholder (EAT) to hold title to the Replacement Property pending completion of the improvements. Time limitations and all other rules of IRC §1031 apply to Build-to-Suit Exchanges. The Identification Notice in a Build-to-Suit Exchange should include a description of the underlying real estate and as much detail regarding the improvements as is practical. To avoid boot, the Exchanger must ultimately acquire Replacement Property with a value equal to or greater than the value of the Relinquished Property, and use all of the exchange equity in the acquisition of the improved Replacement Property.

As in a typical Delayed Exchange, the Build-to-Suit Exchange involves a Qualified Intermediary and begins when the Exchanger sells the Relinquished Property. Prior to closing on the purchase of the Replacement Property, the Exchanger enters into a Qualified Exchange Accommodation Agreement (QEAA) with the EAT and assigns its rights in the purchase contract to the EAT. The EAT then acquires title to the Replacement Property. IPX1031 holds all parked properties in a separate special purpose holding entity (typically a single member LLC) for each exchange (the EAT and holding entity are jointly referred to as the EAT). The Exchanger or its designated representative is authorized by the EAT to act as its project manager to oversee all aspects of the construction. During the 180-day exchange period, the Exchanger, as project manager, sends construction invoices to the EAT for payment. The EAT must make payments directly to the vendors.

Build-to-Suit Exchanges are less complicated when the improvements can be paid for with cash loaned to the EAT by the Exchanger or with Exchange Funds advanced by the Qualified Intermediary. If a construction loan from an institutional lender is required, the Exchanger should seek lender approval prior to beginning the exchange, since the EAT, as titleholder to the Replacement Property, may be required to be the "borrower" on the loan. To protect the EAT from liability in the event of default by the Exchanger, the EAT will require the loan to be non-recourse as to itself. Lenders typically require the Exchanger to guarantee a loan made to the EAT.

On the earlier of the end of the 180-day Exchange Period or completion of construction on the Replacement Property, the EAT will transfer the Replacement Property to the Exchanger to complete the exchange. Depending upon the Exchanger's preference, the Replacement Property is often transferred to the Exchanger by assignment of the sole membership interest in the holding entity rather than by a deed. Selecting the appropriate method for transfer of title should be determined after review of transfer tax and other legal issues by the Exchanger's tax and legal advisors. If a third-party lender is involved, the Exchanger typically will assume the construction loan upon the conclusion of the exchange. Any construction to be included in the exchange must be completed and paid for prior to the holding entity's transfer of the Replacement Property to the Exchanger.

Rev. Proc. 2000-37 also permits the Exchanger to use an EAT to close on the purchase of the Replacement Property and commence construction of improvements, prior to the sale of the Relinquished Property. In Reverse Build-to-Suit Exchanges, since the Relinquished Property has not yet sold, the Exchanger or a third-party lender must loan funds to the holding entity to acquire and improve the Replacement Property.

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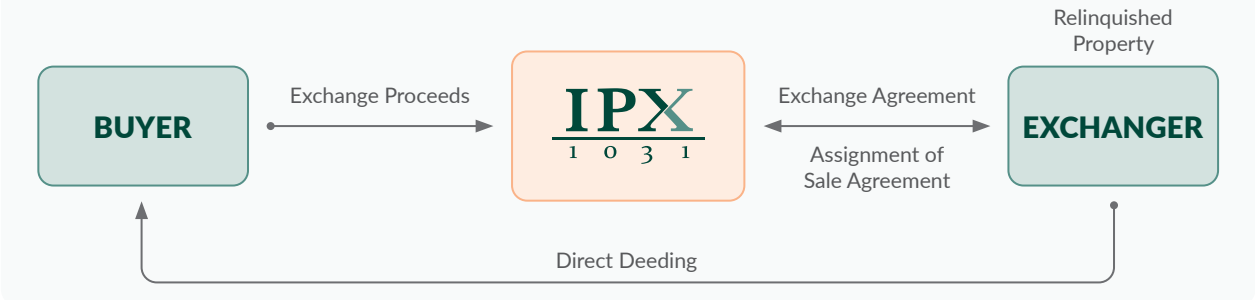
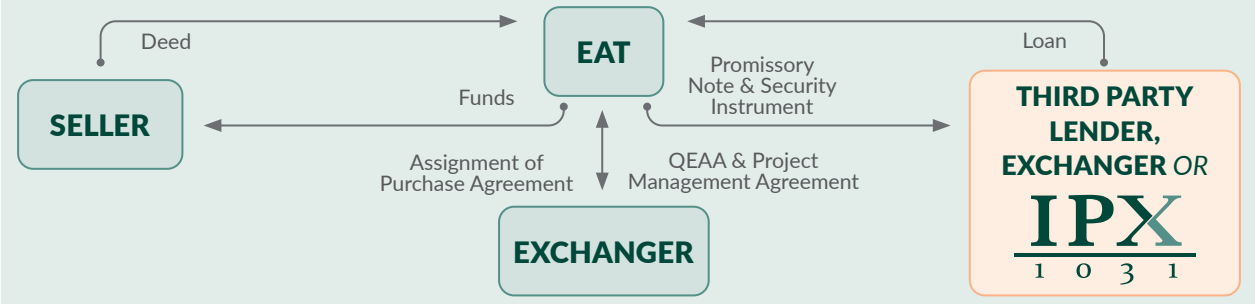
The Build-to-Suit Exchange (CONT.)

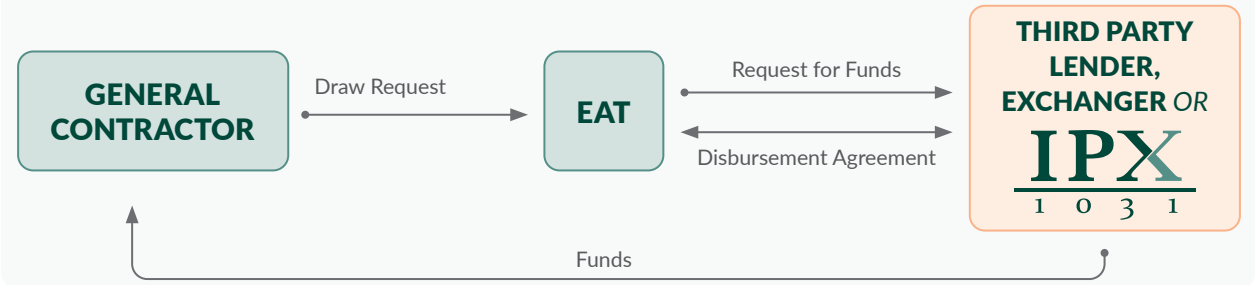
Phase I - Qualified Intermediary Facilitates Disposition of Relinquished Property



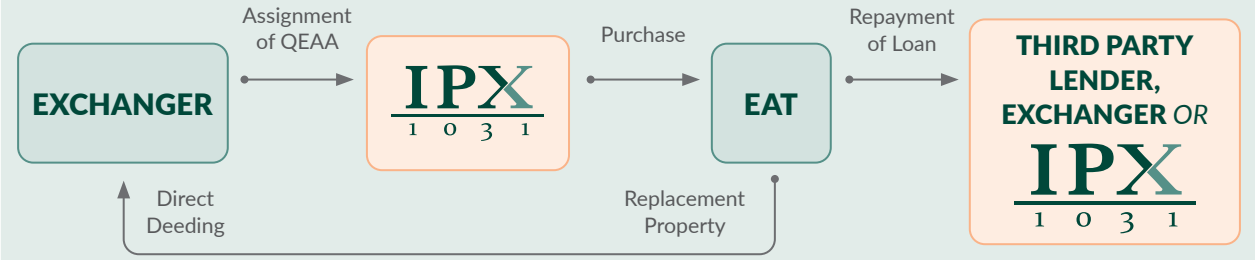
Phase II - Holding Entity (EAT under Rev. Proc. 2000-37) Acquires Title to Replacement Property



Phase III - Construction of Improvements



Phase IV - Qualified Intermediary Facilitates Transfer of Improved Replacement Property to Exchanger



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The Safe Harbor Reverse Exchange

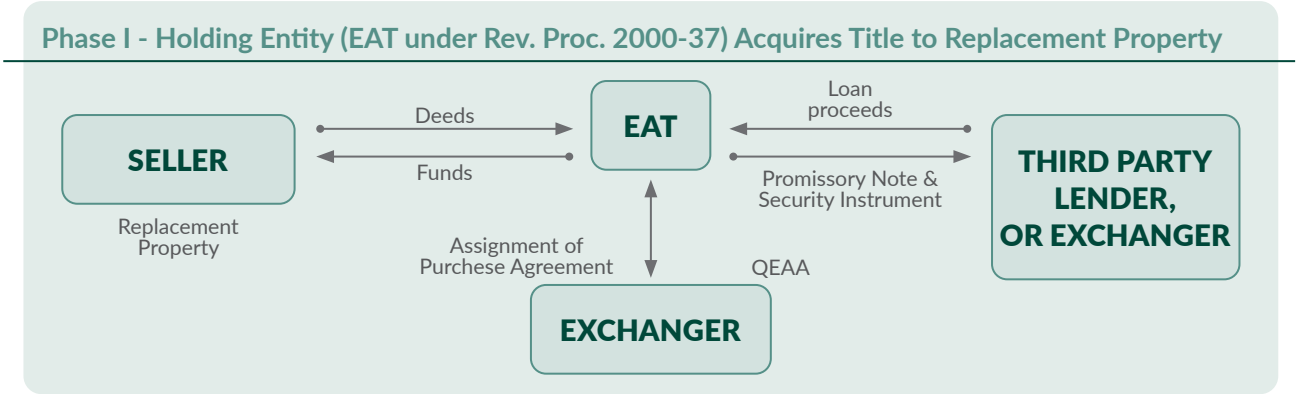
A "Reverse" Exchange occurs when the taxpayer acquires the Replacement Property before transferring the Relinquished Property. A "pure" Reverse Exchange, where the taxpayer owns both the Relinquished and Replacement Properties at the same time, is not permitted. The IRS has provided guidance on structuring a Reverse Exchange, offering a safe harbor under Rev. Proc. 2000-37. An Exchange Accommodation Titleholder (EAT), acquires and holds the target property (the parked property) in a separate special purpose entity, typically a single member LLC (the EAT and LLC are jointly referred to as "EAT"). To complete a Reverse Exchange, the EAT will take title to either the Relinquished

Property or the Replacement Property under a "Qualified Exchange Accommodation Agreement" (QEAA).

Time Periods: The same 45-day Identification Period and 180-day Exchange Period deadlines of IRC §1031 apply to a safe harbor Reverse Exchange under Rev. Proc. 2000-37, with a slight tweak. If the EAT has begun the exchange by acquiring the Replacement Property, then the Exchanger must identify within 45 days after the EAT's acquisition of the parked property, one or more Relinquished Properties to be exchanged for the Replacement Property. The identification rules require that written identification permitted under the three property or 200% rules be delivered to another party to the exchange, such as the EAT or the Qualified Intermediary. The identified Relinquished Property must be sold, and the parked Replacement Property transferred to the Exchanger to complete the exchange within 180 days of parking the Replacement Property with the EAT.

Replacement Property Parked Reverse Exchange

Replacement Property Parked - Phase I: In the most common type of Reverse Exchange, the EAT acquires and parks legal title to the Replacement Property. The Exchanger or a third-party lender loans the funds necessary for the EAT to purchase and take title to the Replacement Property. The EAT leases the property to the Exchanger under a triple net lease. This permits the Exchanger to receive the economic benefits and burdens of the property during the time that it is held by the EAT.



Replacement Property Parked - Phase II: When the Exchanger sells the identified Relinquished Property, title is transferred directly to the buyer through direct deeding. The cash proceeds of the sale go to the Qualified Intermediary, which uses these Exchange Funds to acquire the Replacement Property from the EAT. Upon receipt, the EAT will first repay the loan from the Exchanger and then use remaining Exchange Funds to pay down the third-party loan on the Replacement Property prior to transferring the parked property to the Exchanger. If the Relinquished Property sale yields more Exchange Funds than necessary for the Qualified Intermediary to acquire the parked property, the Exchanger may identify additional Replacement Property within 45 days of the transfer of the Relinquished Property, and complete the additional acquisition within 180 days of the Relinquished Property transfer.

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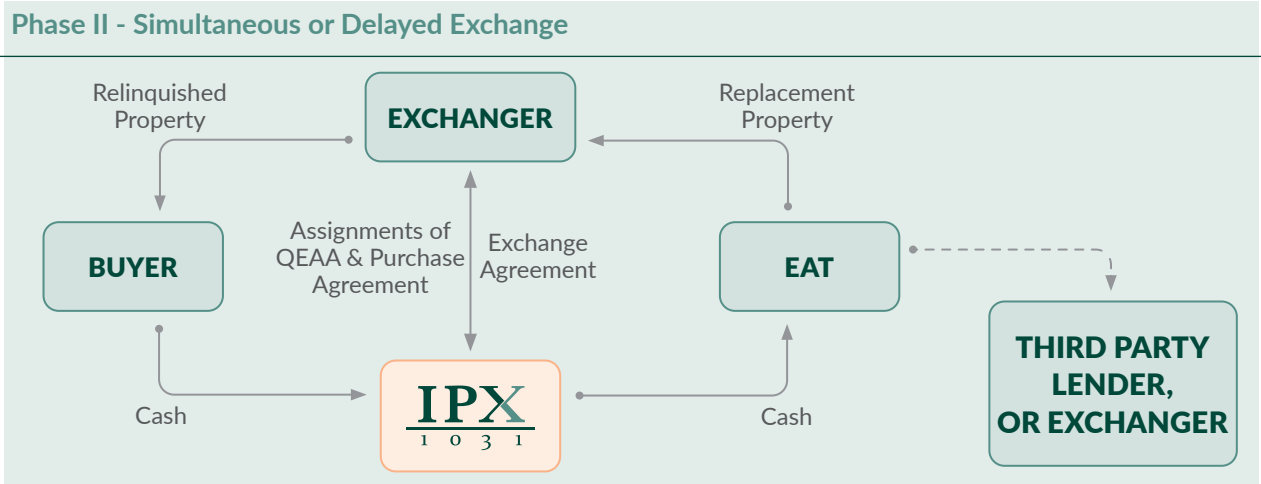
The Safe Harbor Reverse Exchange (CONT.)



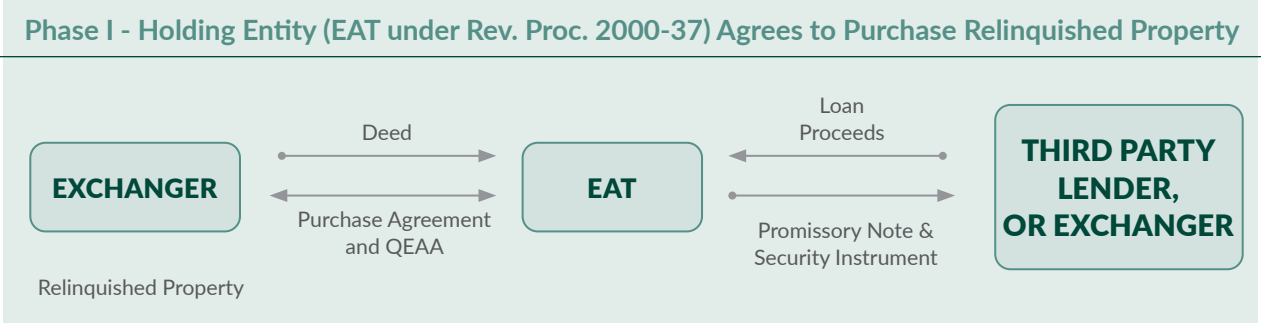
Replacement Property Parked - Loans to EAT: This type of Reverse Exchange works best when the Exchanger can pay all cash for the Replacement Property, or when the seller is providing the financing. If the Exchanger is working with a third-party institutional lender, the Exchanger should seek lender approval prior to beginning the Reverse Exchange.

The EAT, as the titleholder of the property, may be required to be the borrower on the loan. Many lenders are not familiar with Reverse Exchanges, so involving them early in the process will ensure a smoother transaction. To protect the EAT from liability in the event of default by the Exchanger, the EAT will require the loan to be non-recourse as to itself. The EAT will also require the lender to include a "permitted transfer" provision in the loan documents. This would allow the EAT to transfer the Replacement Property to the Exchanger without triggering the payoff of the loan. Lenders typically require the Exchanger to guarantee a loan made to the EAT.

Relinquished Property Parked Reverse Exchange

An alternative to parking the Replacement Property is to park the Exchanger's Relinquished Property with the EAT.

Relinquished Property Parked - Loans to EAT - Phase I: Since the EAT does not have its own funds to purchase the Relinquished Property, it must borrow the money. Typically, the consideration consists of (1) the EAT taking the Relinquished Property "subject to" any existing third-party financing, and (2) a purchase money loan from the Exchanger for the balance. For a fully deferred exchange, the loan from the Exchanger should equal the equity the Exchanger has in the Relinquished Property.



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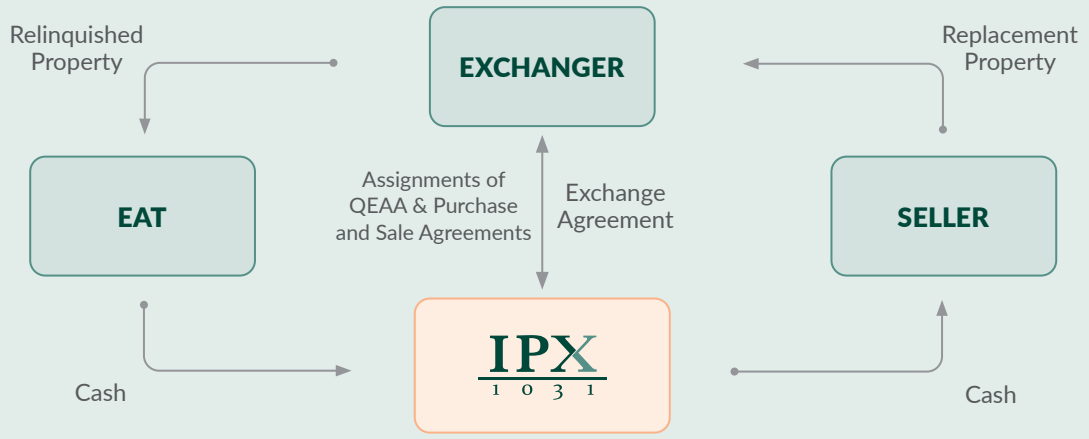
The Safe Harbor Reverse Exchange (CONT.)

Relinquished Property Parked - Phase II: A Relinquished Property parked Reverse Exchange begins with a Simultaneous Exchange involving the Exchanger, the EAT, the seller of the Replacement Property, and the Qualified Intermediary. The Exchanger transfers the Relinquished Property to the EAT and simultaneously receives the Replacement Property from the seller. Both transfers occur through the Qualified Intermediary and the use of direct deeding. The funds the EAT borrowed from the Exchanger will be used to pay closing costs, with any balance flowing through the exchange and being applied toward the purchase of the Replacement Property.

Phase II - Simultaneous Exchange



Relinquished Property Parked - Phase III: When the Relinquished Property is sold to the ultimate buyer, the cash proceeds from the sale go to the EAT and are used first to retire any existing third-party debt the EAT took subject to, then to repay the Exchanger for the original loan to the EAT. If the price paid by the EAT for the parked property differs from the actual price paid by the ultimate buyer, the Exchanger and the EAT will enter into a purchase price adjustment agreement to increase or decrease the original purchase price and loan amount as necessary to reflect the final purchase price.

Phase III - EAT Sells Relinquished Property

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Non-Safe Harbor Reverse Exchanges

A "Reverse" Exchange occurs when the taxpayer acquires the Replacement Property before transferring the Relinquished Property. A "pure" Reverse Exchange, where the taxpayer owns both the Relinquished and Replacement Properties at the same time, is not permitted. As a workaround, enterprising taxpayers structured "parking" transactions. An accommodation party (AP) would acquire and hold the Replacement Property until the taxpayer could transfer the Relinquished Property in a customary forward exchange. A major challenge of the parking arrangement was to give the AP enough benefits and burdens of the Parked Property to be treated as the owner for federal income tax purposes.

Revenue Procedure 2000-37 was issued by the IRS to provide taxpayers with a "safe harbor" to qualify their parking transactions under §1031. If the conditions of the safe harbor are met, the IRS will treat the AP as the beneficial owner of the Parked Property. Also, the IRS will not question whether the Parked Property qualifies as "Replacement" or "Relinquished" for purposes of §1031.

One condition of the safe harbor is that the AP can only hold the Parked Property for 180 days. That time requirement is an impediment to transactions where the Replacement Property needs improvements that will take more than 180 days to complete, or where the Relinquished Property takes longer to sell. As a result, some taxpayers choose to stay outside the safe harbor, in a "non-safe harbor exchange". Outside the safe harbor the IRS has historically applied a benefits and burdens test to determine whether the true owner of the Parked Property is the AP or the taxpayer.

Whether inside or outside the safe harbor, the structure and documentation of the Reverse Exchange is very similar. The difference lies in the protections provided by the safe harbor.

Safe Harbor	Non-Safe Harbor
Accommodator Treated as the Owner	No Presumption as to Ownership
45 Days to Identify Relinquished Property	No Identification Requirement
180 Day Maximum Parking Period	No Time Limit on Parking
Tax Reporting Required	Tax Reporting Advisable
Accommodator Can Be Taxpayer's Agent for Transfer Tax Purposes	Accommodator Should Not Be Taxpayer's Agent

The landscape changed for non-safe harbor transactions with the 9th Circuit Tax Court's decision in *Estate of George H. Bartell, Jr. v. Commissioner*, 147 T.C. No. 5 (2016). In that case the AP held the property for 17 months. The AP had no appreciable benefits or burdens of ownership. The IRS argued that under a benefits and burdens test the taxpayer was the true owner, not the AP. The Court disagreed, holding that the AP may hold title solely for the purpose of an exchange. The AP was not required to have any benefits or burdens of ownership of the Parked Property to have a valid exchange. Also, the AP could be contractually insulated from risk by the taxpayer. An important factor in the Court's decision was that the AP was not the agent of the taxpayer.

Bartell makes it easier for a taxpayer to structure a non-safe harbor exchange, since the AP no longer needs to have benefits and burdens of ownership. There is some tax risk, as the IRS may not follow *Bartell* outside the 9th Circuit. Some state courts may also be reluctant to adopt the *Bartell* opinion. Taxpayers should consult their tax professionals when contemplating a non-safe harbor exchange. For a better understanding of how this case may benefit you, please contact your IPX1031 representative. We will be happy to work with your tax professionals to craft a solution that will best fit your needs.

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Closing Costs and the Tax Deferred Exchange

There is little authority in the Internal Revenue Code or Treasury Regulations as to how to treat the variety of expenses and closing costs which may be associated with the sale or purchase of an exchanged asset. Given the general rule that an Exchanger must transfer all equity in the Relinquished Property to the Replacement Property, the issue is whether payment of typical sale and purchase settlement expenses out of the Relinquished Property sale proceeds (exchange funds) will result in taxable "boot" to the Exchanger.

There is an open issue as to whether the Qualified Intermediary's use of Exchange Funds to pay for costs and expenses to close on the Replacement Property affect the safe harbor restrictions of Treas. Reg. §1.1031(k)-1(g)(6). Treasury Regulations provide that payment of transactional items related to sale or purchase of the exchanged properties that typically appear on closing statements as the responsibility of a buyer or seller, such as broker's commissions, prorated property taxes, recording fees, transfer taxes and title company fees, may be paid from exchange funds and will not be construed as constructive receipt of funds by the Exchanger. Treas. Reg. §1.1031(k)-1(g)(7). Following this rationale, other typical closing costs customarily appearing on settlement statements that may generally be paid without concern of breaching the safe harbor include qualified intermediary fees, direct legal fees, costs of surveys, and environmental inspections related to the exchanged properties.

Prorations and closing costs may still affect the calculation of basis or gain, or may constitute boot to the Exchanger if they either are not offset, or are deemed to be not directly related to the sale or acquisition. Revenue Ruling 72-456 provides some guidance regarding the impact of transactional costs. It specifies that real estate brokers' commissions paid are offset against cash received in computing gain, and are added to the basis of the Replacement Property. For example, Broker's commissions paid on Relinquished Property reduce gain and offset boot. If they are paid on Replacement Property (not very common) they increase the basis of the Replacement Property (as do Qualified Intermediary fees).

Certain costs may create taxable boot because they are seen as expenditures for benefits other than acquiring the Replacement Property. Loan fees, points, prorated mortgage insurance, loan appraisal fees and any other lender mandated inspections not otherwise required under the purchase and sale contract are generally considered to be costs of obtaining a new loan, rather than direct costs of acquisition of the Replacement Property. An easy test is to ask if the expense would exist if the transaction was cash only.

Prorated property taxes, insurance payments, rents and security deposits are usually considered to be outside of the exchange, but because they customarily appear on closing statements, the payment of these typical items should not interfere with the safe harbor. The Exchanger may wish to consider prorated property tax payments or security deposits credited to the buyer of the Relinquished Property as the equivalent of non-recourse debt from which the Exchanger was relieved. While this treatment initially creates mortgage boot received, this payment can be netted against liabilities assumed (mortgage boot paid) on the purchase of the Replacement Property. See TAM 8328011 regarding prorated rent payments.

Use of exchange proceeds for expenses unrelated to the direct purchase or sale of the exchanged properties can create significant issues. In addition to potentially creating taxable boot, it can be deemed to be receipt of exchange funds (or a benefit therefrom) in violation of Treas. Reg. §1.1031 (k)-1(g)(6), causing the exchange to fail. Exchange funds should not be used to pay off debt unrelated to the Relinquished Property, such as a line of credit, credit card debt, or other debt that is not secured by the Relinquished Property.

Because of these issues and the lack of clear guidance in the law, an Exchanger should always discuss treatment of closing costs with their tax advisor prior to the respective closing.

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Vesting Issues

For an exchange to satisfy IRC §1031, the taxpayer that will hold the title to the Replacement Property must be the same taxpayer that held title to the Relinquished Property. However, business considerations, liability issues, and lender requirements may make it difficult for the Exchanger to keep the same vesting on the Replacement Property. Exchangers must anticipate these vesting issues as part of their advanced planning for the exchange.

There are some exceptions to this rule when dealing with entities that are disregarded for federal income tax purposes. For example, the following changes in vesting usually do not destroy the integrity of the exchange:

- The Exchanger's revocable living trust or other grantor trust may acquire Replacement Property in the name of the Exchanger individually, as long as the trust entity is disregarded for Federal tax purposes. Rev. Rul. 2004-86.
- The Exchanger's estate may complete the exchange after the Exchanger dies following the close of the sale of Relinquished Property. Rev. Rul. 64-161.
- The Exchanger may sell Relinquished Property held individually and acquire Replacement Property titled in a single-member Limited Liability Company (LLC) or acquire multiple Replacement Properties in different single-member LLCs as long as the Exchanger is the sole member and the single member LLCs are treated as disregarded entities for tax purposes. PLR 200732012. Likewise, an Exchanger may sell Relinquished Property held in a single-member Limited Liability Company (LLC) which is disregarded for tax purposes and acquire Replacement Property titled in the individual name of its single member.
- A married couple may exchange Relinquished Property held individually as community property for Replacement Property titled in a two-member LLC in which the married couple's ownership is community property, but only in community property states and only if they treat the LLC as a disregarded entity. Rev. Proc. 2002-69 as amended by Rev. Rul. 2013-17.
- A corporation that merges out of existence in a tax-free reorganization after the disposition of the Relinquished Property may complete the exchange and acquire the Replacement Property as the new corporate entity. TAM 9252001, PLR 200151017.
- An Illinois land trust is a disregarded entity for IRC §1031 purposes, so an Illinois land trust beneficiary may exchange his beneficial interest in Relinquished Property held by the trust for Replacement Property vested in the beneficiary individually, or in a different Illinois land trust, as long as the Exchanger is the beneficiary. Rev. Rul. 92-105.

Adding a party to vesting of the Replacement Property could result in partial recognition of gain by the party on title to the Relinquished Property. In addition, divesting Relinquished Property held in one entity, such as a corporation, partnership, or multi-member LLC and acquiring the Replacement Property in a different corporation, partnership, or multi-member LLC, or in the shareholders, partners, or members individually, will disqualify the exchange because the exchange is being completed by a different taxpayer than the one starting the exchange. However, conversion of a general partnership to a Limited Partnership or a LLC during the Exchange Period will not disqualify the exchange. PLR 99935065.

To avoid disqualifying the exchange, the Exchanger should not make any changes in the vesting of the Relinquished or Replacement Properties prior to or during the exchange. Exchangers are cautioned to consult with their tax or legal advisors regarding how their vesting issues will impact the structure of their exchange before they transfer the Relinquished Property. Proper planning and negotiation can make the difference between a successful exchange and a tax problem.

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Vesting Issues (CONT.)

Vesting Issues for Spouses

Occasionally, spouses who file joint tax returns want to add the other spouse to the title of their Replacement Property. This presents an open issue and taxpayers should seek the counsel and assistance of their tax and legal advisors with regard to how they should proceed.

The last ruling from the IRS was in TAM8429004 which was based on law which preceded the enactment of Section 1041 (which permits unlimited tax-free gifting between spouses). In TAM8429004, which involved Section 1033, the IRS held that where both spouses were on title to the Relinquished Property (RQ) but only husband was on title to the Replacement Property (RP), the wife gifted her portion of the proceeds and must pay tax on 50% of the gain.

Since it is an open issue, the most conservative approach would be to keep the vesting unchanged. For example, if both spouses are on title to the RQ, both should be on title to the RP in both common law and community property states.

However, if changes are made, below are some potential scenarios and possible solutions to be considered after consulting with tax and legal advisors.

Scenarios

1. One spouse on title to RQ but lender wants both on title to RP.

   Potential Solution?

   Have legal counsel prepare an agreement that the co-signing spouse is doing so in trust for the other spouse; that the RP is separate property of other spouse and that no gift has occurred.

2. If there is no lender requirement only spouse on title to RQ should be on title to RP.

   Potential Solution?

   Can put title to the RP in a revocable living trust with the other spouse being the beneficiary to protect from an untimely death until the other spouse can safely be added to title.

3. If both spouses are on title to the RQ but the lender only wants one on title to the RP, there may be a problem.

   Possible Solution?

   May need to find a new lender or rely on the application of Section 1041.

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Limitations on the Safe Harbors: The "(g)(6)" Restrictions

The Treasury Regulations for Tax Deferred Exchanges under IRC §1031 established four "safe harbors," the use of which allow a taxpayer (Exchanger) to avoid actual or constructive receipt of money or other property for purposes of completing a §1031 Exchange. The four safe harbors include (1) qualified intermediaries, (2) interest and growth factors, (3) qualified escrow accounts and qualified trusts, and (4) security or guaranty arrangements. Treas. Reg. §§1.1031(k)-1(g)(2)-(5). These safe harbors may be used singularly or in any combination as long as the terms and conditions of each can be separately satisfied.

The first three of the safe harbors require the Exchange Agreement between the Exchanger and the Qualified Intermediary to expressly limit the Exchanger's right to "receive, pledge, borrow, or otherwise obtain the benefits of money or other property" before the end of the 180-day Exchange Period, except as permitted by Treasury Regulation §1.1031(k)-1(g)(6). The safe harbors are not satisfied if these "(g)(6)" restrictions are not placed upon the Exchanger, even if the Exchanger never actually receives the Exchange Funds. Treas. Reg. §1.1031(k)-1(g)(8), Example 2(ii). The Exchanger may have access to the Exchange Funds prior to the end of the Exchange Period only upon the following exchange terminating events:

A. **Immediately after the end of the 45-day Identification Period if the Exchanger has not identified any Replacement Property.** Example: The exchange begins on April 1 when Exchanger transfers the Relinquished Property to a buyer. If Exchanger does not identify any Replacement Property, then the exchange will terminate at midnight on May 16. The Exchange Funds may be returned to the Exchanger on May 17.

B. **Upon receipt of all of the identified Replacement Property to which the Exchanger is entitled under the Exchange Agreement, but only after the end of the Identification Period.** Example (i): Using the facts above, except that Exchanger identifies a single Replacement Property on or before May 16 (i.e. day 45) and acquires that Replacement Property on May 25. The exchange will terminate on May 25, and any remaining Exchange Funds may be returned to the Exchanger after the closing. Treas. Reg. §1.1031(k)-1(g)(6)(iii)(A). Example (ii) Same facts except that Exchanger acquires the Replacement Property on April 15. Exchanger must wait until the end of the Identification Period to receive the unused Exchange Funds, because the Exchanger still has 31 days remaining in which to identify additional Replacement Properties. Example (iii): Same facts except that Exchanger identifies three Replacement Properties, Blackacre, Whiteacre and Greenacre. Exchanger does not identify these properties as "alternate" properties, even though Exchanger only intends to acquire one property. On May 25, Exchanger acquires Greenacre, leaving a balance of $30,000 of unspent Exchange Funds. Since Exchanger properly identified other properties, which could potentially be acquired, Exchanger has not actually acquired all of the Replacement Property to which Exchanger is entitled. Therefore, return of the remaining Exchange Funds prior to the expiration of the 180-day Exchange Period would violate the (g)(6) restrictions and cause the entire transaction to be taxable.

C. **Upon the occurrence after the end of the Identification Period of (1) a material and substantial contingency, (2) related to the exchange, (3) provided for in writing, and (4) is beyond the control of the Exchanger and of any disqualified person other than the person obligated to transfer the Replacement Property to the Exchanger.** Treas. Reg. §1.1031(k)-1(g)(6)(iii)(B). Although the Treasury Regulations provide very few examples, zoning, inspection, or loan issues to which the contract is contingent may rise to the level of this four-pronged test. The IRS views this exception very narrowly, noting in PLR200027028 that the failure of a taxpayer and seller to agree upon contract terms for acquisition of a Replacement Property was not beyond the control of the taxpayer. The IRS explained, "it is within the owner's control to decide to meet the seller's demands or walk away from an uneconomic business deal." To avoid violation of the (g)(6) restrictions, resulting in denial of §1031 tax-deferral treatment, the Exchanger should always consult with a tax advisor as to whether the occurrence of a particular contingency is sufficient to qualify under this provision.

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Qualified "Like-Kind" Property

There is a two-pronged test for properties to qualify for IRC §1031 tax-deferral treatment.

1. Both the Relinquished and the Replacement Properties must be held by the Exchanger either for investment purposes or for productive use in a trade or business. The Exchanger's purpose and intent in holding the property is the critical test. The use of the property by other parties to the exchange (Relinquished Property buyer or Replacement Property seller) is irrelevant.
2. The Relinquished and the Replacement Properties must also be "like-kind." The term "like-kind" refers to the nature or character of the property, ignoring differences of grade or quality. For example, unimproved real property is considered like-kind to improved real property, because the lack of improvements is a distinction of grade or quality; the basic real estate nature of both parcels is the same. Treas. Reg. §1.1031(a)-1(b). In essence, virtually all real property in the United States that is held for investment or productive use in a trade of business ("1031 qualified use") is "like-kind" to all other U.S. real property to be held for a 1031 qualified use.

IRC § 1031(a)(2) specifically provides that real property held primarily for sale does not qualify for tax deferral under section 1031.

Following are examples of qualifying properties that could be exchanged:

- Raw land or farmland for improved real estate
- Oil & gas royalties for a ranch
- Fee simple interest in real estate for a 30-year leasehold or a Tenant-in-Common interest in real estate
- Residential, Commercial, Industrial or Retail rental properties for any other real estate
- Rental ski condominium for a three-unit apartment building
- Mitigation credits for restoring wetlands for other mitigation credits

Under IRC §1031, the following properties do not qualify for tax-deferred exchange treatment:

- Stock in trade or other property held primarily for sale (i.e., property held by a developer, "flipper" or other dealer)
- Securities or other evidence of indebtedness or interest
- Stocks, bonds or notes
- Certificates of trust or beneficial interests
- Interests in a partnership
- Choses in action (rights to receive money or other property by judicial proceeding)
- Foreign real property for U.S. real property
- Goodwill of one business for goodwill of another business
- Property used only as a primary residence – or that portion used only as a primary residence

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Property Held for Resale Purposes

The intent of the taxpayer to hold property "primarily for sale" will prevent the property from qualifying for IRC §1031 tax deferral treatment. Over the years the courts have struggled with this exclusion from tax deferred exchange treatment. The courts have attempted to define the term "primarily" to mean "principally" or "of first importance" and to differentiate the holding of the property as a "capital asset" as compared to one that is held as "stock in trade primarily for sale to customers in the ordinary course of the taxpayer's trade or business" as provided in IRC §1221. Malat v. Riddell, 383 U.S. 569 (1966) and George M. Bernard, 26 T.C.M. 858 (1967). In contrast to IRC §1221, IRC §1031 appears to be stricter in its application of the stock in trade exclusion since there is no requirement under IRC §1031 that the taxpayer must have held the property "for sale in the course of the taxpayer's trade or business". While, in general, most properties owned by developers, builders and people who perform rehabilitation work will probably be considered to be held primarily for sale and may not be allowed exchange treatment, the courts look to the intent of the taxpayer in determining whether the property qualifies for exchange treatment. The courts measure the taxpayer's intent at the point of the date of the sale or exchange of the property and not necessarily to the pre-exchange or post-exchange use of the property. In determining the Exchanger's intent at the time of the exchange the courts can look to the Exchanger's prior use of the property. At the time of the disposition of the property the Exchanger must be determined to have intended to hold the property for investment or use in the Exchanger's trade or business. David B. Downing, 58 T.C.M. 1379 (1989). The courts, however, have held that the Exchanger can change its intent and still qualify for tax deferred exchange treatment. Guardian Industries v. Commissioner, 97 T.C. 308, 317 n.2 (1991), aff'd, 1994 U.S. App. (6th Cir.), Rev. Rul. 57-244, 1957-1 C.B. 247.

Courts have listed many factors to be considered in determining whether the taxpayer's property is "held for sale" and does not qualify for exchange treatment. All of these factors can usually be categorized into three important factors that when weighed together assist the court in determining whether a property is "held for sale". Biedenharn Realty Co., Inc. v. United States, 526 F.2d 409 (5th Cir.), cert. denied, 429 U.S. 819 (1976) and Suburban Realty Co. v. United States, 615 F.2d 171 (5th Cir.), cert. denied, 449 U.S. 920 (1980). These three factors are:

- The frequency, number and extent of the real estate transactions entered into by the taxpayer;
- The development activity of the taxpayer, which includes subdividing, grading and improving the property; and
- The nature and extent of the efforts by the taxpayer to sell the property.

The most important factor used by the courts in determining whether a specific property owned by the Exchanger is held for sale and does not qualify for exchange treatment is the nature, extent and sales history of the Exchanger with respect to other properties owned by the Exchanger. While the courts do not agree as to how many properties an Exchanger must sell over a specified period of time, the courts do seem to agree that the more property sales by the Exchanger, the more likely the court will find that the property is "held for sale" and does not qualify for exchange treatment. For cases approving tax deferred exchange treatment: Byram v. United States, 705 F.2d 1418 (5th Cir. 1983), Bramblett v. C.I.R., 960 F.2d 526 (5th Cir. 1992) and Loren F. Paullus v. Commissioner, 72 T.C.M. 636 (1996). For cases disapproving tax deferred exchange treatment: S&H, Inc. v. Commissioner, 78 T.C. 234 (1982), Biedenharn Realty Co., Inc. v. United States, 526 F.2d 409 (5th Cir.), cert. denied, 429 U.S. 819 (1976) and Baker Enterprises v. Commissioner, 76 T.C.M. 301 (1998). It is important to note that even if a taxpayer is a dealer/developer with respect to certain properties this does not necessarily mean that other taxpayer owned properties will be disqualified from exchange treatment. Margolis v. C.I.R., 337 F.2d 1001 (9th Cir. 1964).

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Converting a Principal Residence to Minimize Taxes by Combining IRC §1031 and §121

IRC §1031 permits the deferral of tax on gain from investment or business use property that is exchanged for like-kind investment or business use property of equal or greater value. The taxpayer's current principal residence, being personal use property, will not qualify for a §1031 Exchange. However, a taxpayer selling a primary residence that has been converted into use as a rental property for a period of time prior to sale, or that has been used partially for business purposes, such as a home office or a duplex, half of which is rented, may be able to combine IRC §121 and §1031 to maximize deferral of capital gains tax.

When the Exchanger's principal residence is used partially for business purposes, the Exchanger must allocate between the personal use and the business use. The portion allocated to business or investment purposes qualifies for an IRC §1031 Exchange and the residence portion may qualify for the exclusion from capital gain for personal residences under IRC §121. Revenue Procedure 2005-14 provides guidance on the concurrent application of IRC §121 and §1031.

§121 permits an exclusion from realized capital gain of $250,000 for a single person and $500,000 for a married couple (filing jointly) on the sale of a home used as a primary residence for any two of the past five years, but there are some limitations. IRC §121(b) requires the maximum exclusion to be reduced, based upon the ratio of time that the primary residence had a non-qualified use (after 12/31/08) during the taxpayer's ownership that either preceded the home's use as a primary residence or occurred between periods of use as a primary residence. Additionally, §121(d)(10) requires that a residence acquired as a Replacement Property in a §1031 Exchange must be held by the Exchanger for a total of five years before it will qualify for any §121 capital gain exclusion.

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Refinancing Before and After Exchanges

Refinancing to take equity out of a property prior to or after completing a Tax Deferred Exchange can result in a taxable transaction under the "step transaction doctrine". The IRS can argue that a "cash-back" refinancing, immediately before the exchange is completed, is just one step in many steps that results in not reinvesting all of the equity from the Relinquished Property. It follows that the refinance loan proceeds would be taxable as boot. This "step transaction" doctrine allows the IRS to re-characterize seemingly separate transactions into one transaction for tax purposes. The result is an unfortunate outcome for the Exchanger if the IRS believes that there was no independent business purpose for the refinance. In other words, the threshold question is, "was the purpose of the loan nothing more than the Exchanger's desire to take cash out of the equity of either the Relinquished or Replacement Properties without paying tax?"

In *Fred L. Fredericks v. Commissioner*, TC Memo 1994-27, 67 TCM 2005 (1994), the Exchanger refinanced the Relinquished Property two weeks after executing a contract to sell the property and less than a month prior to the resulting exchange. Using the step transaction doctrine, the IRS argued that the refinance proceeds should be considered taxable boot. The Exchanger prevailed by showing that he had attempted to refinance the property over a two-year period. In this instance, the Court concluded that the refinance transaction: a) had an independent business purpose; b) was not entered into solely for the purpose of tax avoidance; and c) had its own economic substance which was not interdependent with the sale and exchange of the Relinquished Property.

Exchangers should discuss their plans to refinance with their tax advisors and carefully consider the following issues to help avoid the pitfalls of the "step transaction doctrine":

- As a rule of thumb, the refinance transaction should be separate from the exchange sale or purchase transaction to support the position that they are not interconnected
- The refinance loan and sale or purchase in the exchange should be documented as separate transactions to avoid any "interdependence" of the transactions
- It is generally considered less risky to refinance the Replacement Property (rather than the Relinquished Property) through a separate post-closing transaction
- It may be beneficial to be able to demonstrate an independent business purpose for a refinance loan on the Relinquished Property

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Vacation and Second Homes — Revenue Procedure 2008-16

Vacation homes and second homes (hereinafter collectively referred to as "vacation homes") used primarily for ***personal purposes*** do not qualify for tax deferral under section 1031. In May 2007 the U.S. Tax Court in *Moore v. Commissioner, T.C. Memo* 2007-134, held that the mere hope or expectation that a vacation home would appreciate in value did not establish investment intent to qualify the property for a 1031 Exchange.

The following year, the IRS issued guidance in Revenue Procedure 2008-16 relating to how long a vacation home must be rented and how much it can be used for personal purposes to become eligible for a 1031 Exchange. In addition, the Revenue Procedure provides if a taxpayer complies with the requirements it sets forth, the IRS will not challenge the validity of the 1031 Exchange. A dwelling unit is defined as "real property improved with a house, apartment, condominium or similar improvement that provides basic living accommodations including sleeping space, bathroom and cooking facilities."

To comply with Revenue Procedure 2008-16, the vacation home (being converted to Relinquished Property):

1. Must have been owned by the taxpayer for at least two years prior to the 1031 Exchange;
2. Must have been rented for at least 14 days (at fair market value) in each of the two 12-month periods immediately prior to the 1031 Exchange; **and**
3. Was not used for personal purposes for more than 14 days or 10 percent of the actual rental period (whichever is greater) during each of the two 12-month periods prior to the 1031 Exchange.

The language referencing, the greater, of 14 days or 10% of the rental period may sound confusing but is not as limiting as it appears. For example, if the vacation home is actually rented for 300 days per year, the personal use could be up to 30 days. However, if it is rented for the minimum specified by the Revenue Procedure (14 days), the personal use must be limited to 14 days per year. Personal use includes use by Exchanger's friends and family members that do not pay fair market rent but would not include use as related party's primary residence if the related party pays rent at a fair market rate. *Adams v. C.I.R., T.C.M.* 2013-7.

The paragraph above describes how the Revenue Procedure applies to a vacation home being sold (the Relinquished Property). However, the Revenue Procedure also applies to Replacement Property; the requirements are just reversed. **As a result, Revenue Procedure 2008-16 provides a way to buy a future primary residence, second home or vacation property ("personal use property") as an exit strategy from investment real estate.**

The following is an illustration of how that might be achieved. First, sell business use or investment property and acquire a future "personal use property" as the Replacement Property in the 1031 Exchange. Second, rent the property for at least 14 days during each of the first two 12-month periods after the exchange. As stated above, it can be rented to a family member as long as it is their primary residence and they pay fair market rent. Third, make sure the personal use is no more than 14 days (or 10 percent of the actual rental period) in each of the two 12-month periods after the exchange. Finally, move into the property or otherwise use it for personal use.

In summary, a taxpayer can take a vacation home or a second home, rent it for fair market rent for at least 14 days per year for two years before the 1031 Exchange and then exchange out of it without having the IRS question whether it qualified for tax deferral under section 1031. Likewise, the taxpayer can do the same thing on the Replacement Property for two years after the exchange and thereby convert the rental into a "personal use property" with the certainty of the "safe harbor" provided by the Revenue Procedure. Although this Revenue Procedure is strict with regard to the personal use allowed it is still "taxpayer friendly".

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Section 1033

Section 1033 involves the "involuntary" conversion of property. This situation is frequently triggered by the government's exercise of its powers of eminent domain. Eminent domain is defined as "the power of a government to take private property for public use, usually with compensation paid to the owner". Property owners have limited rights when facing the threat of their property being taken via eminent domain ("condemnation").

The treatment of capital gains tax associated with a property that is appropriated by the government via eminent domain is a subject of which investment property owners should be aware. Section 1033 of the Internal Revenue Code addresses how a property owner can defer payment of capital gains taxes when participating in an involuntary conversion of their property. This process is sometimes called a 1033 Exchange. Although the most common "trigger" for a 1033 Exchange is seizure due to eminent domain, there are other circumstances that create eligibility. These are:

- Destruction of the property that is beyond the control of the taxpayer (fires, severe storms, floods, etc.);
- Theft – the criminal appropriation of property by another (swindling, false pretenses, etc.); and
- Taking of the property through seizure (contraband and the fruits and instrumentalities of crime).

Section 1033 provides that taxpayers must replace their property within the period beginning with the involuntary conversion and ending three (3) years (two (2) years if not condemnation of real property) after the close of the first taxable year in which any part of the gain is realized. Notification of replacement must be included in the owner's tax return for the taxable year or years in which replacement occurs in order to avoid keeping the period for assessment open. The notification must set forth all the details in connection with the investment.

The Replacement Property

Rules for choosing a Replacement Property set forth in Section 1033 are very specific. The kind of Replacement Property is narrower than under a 1031 Exchange. The general requirement is that the Replacement Property must be similar or related in service or use (similar-use requirement). This has been defined to mean property which is functionally similar and has the same use as the converted property.

Condemned real estate held for business or investment can be replaced by property held either for productive use in a trade or business or for investment (1031 Like-Kind standard), which is less restrictive than the similar-use requirement for other involuntary conversions. Other condemned real estate (such as primary residences or second homes) would be subject to the more rigid similar-use requirement. The taxpayer must intend and document that the acquired real estate serve as the replacement for the condemned real estate. The replacement requirement can also be satisfied through construction of a Replacement Property on land already owned by the taxpayer. Funds from any source (including the condemnation) can be used to construct the Replacement Property.

Comparing Sections 1033 and 1031

If the property is not the subject of an eminent domain proceeding (or threat of one) and is used in business or investment, Section 1031 Exchanges provide more flexibility than Section 1033 Exchanges when it comes to choosing a Replacement Property. Section 1031 Exchanges are, however, much more rigid in the time frame for identification/purchase of a Replacement Property. In a 1031 Exchange you have 45 days to identify and 180 days to complete the sale while a Section 1033 allows 2-3 years to close on a Replacement.

A 1033 Exchange does not require the use of a Qualified Intermediary (you can take the proceeds of the sale as long as you reinvest them within the applicable time period) while 1031 Exchanges require the funds be placed with a neutral third party.

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Real Property Defined for Section 1031 Like-Kind Exchanges

The IRS issued Final Regulations, TD 9935, effective Dec 2, 2020, that provide guidance regarding the definition of real property for Section 1031 like-kind exchange purposes. The 2017 Tax Cuts and Jobs Act (TCJA) amended §1031 by limiting its application to real property, but the legislative intent was that real property that qualified for like-kind exchange treatment prior to the TCJA, would continue to qualify post-TCJA.

Definition of Real Property

The Final Regulations added new Treasury Regulation §1.1031(a)-3 defining real property for purposes of §1031. The new section clarifies that property defined as real property under state law is real property for purposes of §1031. Real property includes land and improvements to land, unsevered natural products of land, and water and air space superjacent to land. Classification of property for depreciation purposes does not impact the asset's character as real property under §1031.

Improvements are further defined as inherently permanent structures, or structural components thereof. Improvements include buildings, enclosed parking facilities as well as paved parking areas, in-ground swimming pools, stationary wharves and docks, permanent advertising displays, power generation and transmission facilities, permanently installed telecommunications cables, microwave transmission, cell, broadcast and electric transmission towers, oil and gas pipelines, offshore platforms, derricks, oil and gas storage tanks, grain storage bins and silos, among other listed structures. For assets not specifically listed, there are 5 factors to be considered in making a determination:

1. The manner in which the asset is affixed to real property;
2. Whether designed to be permanent or removable;
3. Damage that removal would cause either to the asset or the real property;
4. Circumstances suggesting that the asset is not intended to be indefinitely affixed;
5. Time and expense required to move the asset.

Based upon the above analysis, bus shelters, which are easily removed and reinstalled elsewhere when routes change, do not qualify as inherently permanent structures, and would not qualify as real property under §1031. Conversely, a large sculpture constructed within a building's atrium, weighing five tons, which is permanently affixed to the building through specially designed structural supports, and which could not be removed without great cost and severe damage to both the sculpture and the building, would meet this test, and would qualify as real property.

Structural components include distinct assets that are a constituent part of and are integrated into an inherently permanent structure, such as wall, partitions, doors, wiring, plumbing and HVAC systems, piping and other components. For items not specifically listed, the factors to be considered are:

6. The manner, time and expense of installing and removing;
7. Whether the component is designed to be moved;
8. Damage that removal would cause to the component or the structure;
9. Whether it was installed during construction of the inherently permanent structure.

Unsevered natural products of land include growing crops, plants, and timber; mines; wells and other natural deposits, such as water, ores and minerals. These items lose their real property designation once they are severed, extracted or removed.

Intangibles that are treated as real property under §1031 include fee ownership; co-ownership, leaseholds, options to acquire real property, easements, stock in a cooperative housing corporation, shares in a mutual ditch, reservoir, or irrigation company that is treated as real estate under state law, and land development rights. Licenses and permits in the nature of a leasehold, easement or similar right, that are solely for the use, enjoyment or occupation of the land or permanent structure are also deemed to be real property. Thus a land use permit for a cell tower on land would qualify as real property, but a business license to operate a casino in a building would not.

The Final Regulations confirm that intangibles that were previously excluded under IRC §1031(a)(2), repealed in the TCJA, continue to be excluded, regardless of classification under state law. These non-qualifying assets

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Real Property Defined for Section 1031 Like-Kind Exchanges (CONT.)

include stock, bonds, notes, securities, debt instruments, partnership interests, certificates of trust or beneficial interest, and choses in action.

Incidental Personal Property is addressed in new Treasury Regulation §1.1031(k)-1(g)(7)(iii), which clarifies that use of exchange funds to acquire a small amount of personal property, incidental to the acquisition of real property, will not be deemed to be a violation of the safe harbor restrictions limiting the taxpayer's rights to receive, pledge, borrow or obtain the benefits of the exchange funds prior to receipt of like-kind property or an exchange terminating event. However, for the exception to apply, 1) the personal property must typically be transferred together with the real property in standard commercial transactions, and 2) the aggregate fair market value of the personal property must not exceed 15% of the aggregate fair market value of the replacement real property. If multiple replacement properties are acquired, the 15% threshold is measured against the total value of all replacement properties.

Importantly, the incidental property is disregarded only for purposes of determining whether there has been an early distribution of funds; it is not disregarded for purposes of determining like-kind property. Gain (or "boot") will still be recognized on the value of the incidental property acquired.

Exchange of Foreign Property

Exchangers may freely exchange properties throughout the United States, trading property in one state for Replacement Property in another state. However, foreign real property is not like-kind to United States real property, which is limited to the 50 states and the District of Columbia (IRC §1031(h) and §7701(a)(9)). Temporary Regulations issued in 2005 (T.D. 9194) provide a limited exception to this rule, permitting exchanges, under certain circumstances, of U.S. based property and property located within the U.S. Virgin Islands, Guam and the Northern Mariana Islands. Treas. Reg. §1.932-1(T)(g)(ii)(E) and §1.935-1(T)(c)(ii)(E). Note that property located in other U.S. Territories, such as Puerto Rico and American Samoa, is not like-kind to property located within the United States.

U.S. taxpayers anticipating a gain on the sale of foreign property and intending to buy other foreign property may benefit by structuring the transaction as an IRC §1031 Exchange because foreign property is considered to be like-kind to other foreign property. For example, Canadian rental real estate in Vancouver may be exchanged for commercial real estate in Toronto.

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Other Interests in Real Property and Mixed Use Exchanges

Certain interests in real property, such as natural gas pipelines, may be exchangeable for a fee interest in real property. The IRS has historically looked to State law as a relevant factor in determining whether the interest in the property is treated as real property or as personal property. *Aquilino v. United States*, 363 U.S. 509 (1960).

Oil, Gas, and Mineral Rights: Courts look to the underlying nature of the right. If the right is perpetual, such as an easement or a royalty interest, it is generally real property for §1031 purposes. An overriding royalty interest in minerals traded for a city lot constituted a Like-Kind Exchange. *Commissioner v. Crichton*, 122 F2d 181 (5th Cir. 1941). If the right is merely a production payment or a "carved-out" right, it is not a real property interest for §1031. The assignment of a carved-out oil payment right for a fee interest failed to qualify for exchange treatment even though state law characterized the oil payments as a real property interest. *Commissioner v. P.G. Lake, Inc.*, 356 U.S. 260 (1958). "The main distinction between the two transactions is the duration of the interests—an overriding royalty interest continues until the mineral deposit is exhausted whereas a carved-out oil payment right terminates usually when a specified quantity of minerals has been produced or a stated amount of proceeds from the sale of minerals has been received." *Koch v. C.I.R.*, 71 T.C. 54, 65 (1978). In an exchange of gold mines for coal mines, the coal mines were subject to supply contracts that were considered contracts for the sale of goods and, as such, personal property under State law. However, for §1031 purposes the court concluded that the supply contract payments also created equitable servitudes that were part of the bundle of rights incident to the ownership of the coal mines and, as such, were also real property interests under state law. Thus, their inclusion in the exchange of the real property did not constitute boot. *Peabody Natural Resources Co. v. C.I.R.*, 126 T.C. 261 (2006).

Water Rights: In states that treat water rights as real property rights, perpetual water rights are like-kind to a fee interest and may be exchanged for other real estate. Rev. Rul. 55-749, 1955-2 CB 295. Water rights in perpetuity have been distinguished from a right to a specific amount of water for a limited period, with the distinction in nature and character based on an analogous mineral rights holding. *Fleming v. C.I.R.*, 241 F2d 78 (5th Cir. 1957); *Wiechens v. U.S.*, 228 F.Supp.2d 1080 (D.Ariz.2002); LTR 200404044.

Easements and Conservation Easements: An exchange was upheld where taxpayer granted a perpetual easement and right of way to a power company and acquired a fee interest. Rev. Rul. 72-549, 1972-2 C.B. 472. Agricultural conservation easements in perpetuity that are real property interests under state law are like-kind to a fee simple. PLR 9851039. A perpetual conservation easement and a perpetual scenic conservation easement each characterized as real property interest under state law have both been held like-kind to a fee simple interest. PLRs 9601046, 9621012. Perpetual stewardship easements granting land use development credits were exchanged for fee interests. PLRs 200651018, 200651025. Development rights were successfully acquired in exchange for the sale of a fee simple interest in the Relinquished Property. PLR 200805012.

Cooperative Apartments: An interest in a cooperative apartment may be exchanged for a fee interest in any other type of real estate. Although ownership in a cooperative apartment is evidenced by stock and a long-term lease, the IRS has reasoned that the primary use of cooperatives is as real estate and that cooperatives are treated as real estate under various state statutes. PLRs 200137032, 200631012. Furthermore, the 1031 regulations, as amended following the passage of the Tax Cuts and Jobs Act, provide that stock in a cooperative housing corporation is considered real property for 1031 purposes.

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Other Interests in Real Property and Mixed Use Exchanges (CONT.)

Options to Acquire Real Property: The 1031 regulations, as amended following the passage of the Tax Cuts and Jobs Act, provide that an option to acquire real property is considered real property for purposes of section 1031. For qualification as real property, however, the option must be a capital asset in the hands of the option holder and cannot have been held primarily for sale.

Timber Rights: In some states, standing timber is considered an interest in real property and can be exchanged for any other interest in real property, such as an apartment complex or a retail mall. *Anderson v. Moothart*, 198 Or. 354, 256 P.2d 257 (1953) and Cary A. Everett, T.C.M. 1978-53. If the timber is being sold subject to a cutting contract, however, which requires that the timber be removed from the land within a reasonable time, this may be considered a personal property interest under applicable state law and not be of like-kind to real property for purposes of an exchange.

Leasehold Interests: A lease with 30 years or more remaining to run, including renewal options, is considered to be like-kind to a fee interest in real estate, but a lease with a term of less than 30 years is not. *Century Electric Co. v. C.I.R.*, 192 F.2d 155 (8th Cir. 1951); Treas. Reg. §1.1031(a)-1(c) and Rev. Rul. 78-72, 1978-1 C.B. 258. A "carve out" of a lease interest does not qualify for exchange treatment. Therefore, a fee owner of real property cannot exchange a "carve out" 30-year lease in that property for a fee interest in a replacement real property. Rev. Rul. 66-209, 1966-2 C.B. 299. This is in contrast to an exchange of real property that is subject to a long-term lease, which is still treated as real property for purposes of qualifying for an exchange since this is equivalent to the lessor's underlying interest. Rev. Rul. 76-301, 1976-2 C.B. 241.

Undivided Interests: Another issue arises when there is a partition of property between co-owners, or when co-owners of the same property desire to exchange their undivided interests in the whole property for an exclusive fee interest in a portion of the same property. These transactions have been allowed and accorded favorable exchange treatment. Rev. Rul. 79-44, 1979-1 C.B. 265; Rev. Rul. 73-476, 1973-2 C.B. 300. The IRS has issued guidance for structuring a co-tenancy (tenancy in common or fractional ownership) arrangement in a Replacement Property where there are a large number of co-tenants. Rev. Proc. 2002-22. The structuring risk is that the IRS could recharacterize the co-tenancy arrangement as a partnership, viewing the interest being exchanged as a partnership interest rather than a fractional interest in real estate. This would cause exchange treatment to be disallowed because an interest in a partnership is ineligible under §1031.

Mixed-Use Exchanges: Exchangers hold properties for various reasons, such as for investment, personal use, primarily for sale, or use in their trade or business. In these situations, tax and legal advice is necessary to allocate sale and purchase prices to the appropriate qualified and non-qualified property portions of the exchange. In Sayre v. U.S., 163 F. Supp. 495, (S.D. W. VA. 1958) the court ruled that any reasonable allocation would be acceptable. There is no requirement that the property be surveyed or partitioned to achieve this dual tax purpose. An allocation could be determined, for example, by an appraisal based upon the number of units or the relative square footage of the units. The proceeds from the sale of the qualified exchange portion of the Relinquished Property must be used to purchase qualified Replacement Property and not be used toward purchase of non-like kind or personal use assets, otherwise the expenditure will create taxable boot. For example, an Exchanger relinquishes the family homestead and the surrounding ranch, a mix of personal use and business use assets. The Exchanger can take advantage of the principal residence capital gain tax exclusion under IRC §121 for the home, and pursuing an exchange of the ranch portion of the property under IRC §1031. Proceeds allocated to the ranchland may only be used to acquire more investment or business use real estate; they may not be used to acquire a more expensive primary residence.

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Partnership Issues

IRC §1031 specifically excludes exchanges of partnership interests from non-recognition treatment. Thus, §1031 does not apply to an exchange of interests in a partnership regardless of whether the interests exchanged are general or limited partnership interests; interests in the same partnership; or interests in different partnerships, even if both own the same kind of real property.

A partnership, however, may exchange real property under §1031, as long as the partnership meets the requirements that apply to all exchange transactions (i.e., same taxpayer starting and completing the exchange, both the Relinquished and Replacement Properties will be held for investment or business purposes, etc.).

An important issue when addressing exchanges involving partnerships is the individual investment objectives of the partners. When the entire partnership wants to structure a Tax Deferred Exchange, it is clear that the transaction can qualify under §1031. Problems arise, however, when one or more of the individual partners have different investment objectives.

A commonly asked question is "Can a valid exchange still be structured if one of the partners drops out of the partnership?" Often one or more of the partners desires to withdraw from the partnership and receive cash or other property in return for their partnership interest. Most partnership issues can be resolved with advanced planning. Partners that may want to separate in future investments or sell the existing asset for cash should consult with their tax advisors before structuring the transaction.

Distributing an undivided interest: Although there are many structures, many practitioners believe that there is less risk of an exchange being disallowed on audit if the partners desiring to receive cash on the sale of the Relinquished Property (cash-out partners) receive a distribution of their partnership interest in the form of an undivided interest in the Relinquished Property prior to the closing of the sale. Then, as long as there are at least two partners (one of which was a partner prior to the redemption), this leaves the partnership in existence to accomplish the 1031 Exchange. At the closing, the surviving partnership and each of the former partners convey their respective interests in the Relinquished Property, with the former partners receiving cash, and the Qualified Intermediary receiving the net proceeds due the partnership to enable the partnership to complete the exchange when it locates Replacement Property. Completing the redemption of the cash-out partners as far in advance of the sale, and if possible, prior to the execution of the contract of sale for the Relinquished Property, is generally recommended.

Liquidate partnership and distribute tenancy-in-common interests: Liquidate partnership and distribute tenancy-in-common interests: Another possible solution is to liquidate the partnership prior to the exchange and distribute to each partner a tenancy-in-common interest in the Relinquished Property. It is advisable to transfer ownership to the individual Exchangers as far in advance of the exchange as possible. If a distribution or dissolution occurs shortly prior to the exchange, an issue can arise. That is, whether the Relinquished Property was sold by the tenants in common or by the entity (the partnership). To avoid this, a respected tenancy in common ownership must be created through proper planning. In addition, this issue may be avoided through the strategy of distributing an undivided interest to the cash-out partners only (prior to sale), without liquidation, allowing the partnership to survive and complete the exchange.

"Drop and Swap" and "Swap and Drop": "Drop and Swap" transactions are when a Partnership distributes the Relinquished Property to the partners shortly before the exchange and "Swap and Drop" transactions are when the Partnership distributes the Replacement Property to the partners shortly after the exchange. These transactions are considered aggressive since under these structures, the partnership's prior holding period is not attributed to the individual Exchanger (the distributee of the property) that is completing the exchange. Hence, the Exchanger may be considered to be acting on behalf of the partnership, and the sale and gain recognition will be attributed to the partnership. Accordingly, "Drop and Swap" and "Swap and Drop" transactions should only be considered with the guidance of a tax advisor.

If distributing an undivided interest of the partnership property or dissolving the partnership well in advance of the exchange is not possible, the partners who want to exchange may consider one of the following: purchase of the interest of a retiring partner; sale by the partnership of the Relinquished Property for cash and an installment note; or a partnership division.

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Partnership Issues (CONT.)

Purchase of the interest of a retiring partner: This technique can be implemented before or after a §1031 Exchange. If done before the exchange, the partners who want to exchange contribute additional equity which is used to buy out the retiring partner(s). The partnership (with fewer partners) then enters into an exchange. The partnership must acquire Replacement Property which has the same or greater value compared to the Relinquished Property to fully defer taxes. If the partner buy out occurs after the exchange, the partnership typically refinances the Replacement Property received in the exchange to generate the cash necessary to buy out the retiring partner(s).

Sale of the Relinquished Property for cash and an installment note: This method involves having the buyer of the Relinquished Property pay with cash and an installment note; the cash is used by the partnership in the exchange and the retiring partner receives the installment note in redemption of his or her partnership interest. If at least one true payment is paid in the following tax year, it should be considered a valid installment note and receive installment sale treatment under I.R.C. §453. Many tax advisors suggest that at least 5% of the total payments of the note be made in the next tax year.

Partnership division: This technique can be done before, after and possibly during an exchange. Using the partnership division rules of I.R.C. §708(b)(2), a partnership can divide into two or more partnerships. If a new partnership contains partners, who together, owned more than 50% of the original partnership, it is deemed to be a continuation of the original partnership. Although there may be more than one "continuing partnership", only the continuing partnership which has the greatest fair market value (net of liabilities) will continue to use the Employer Identification Number (EIN) of the original partnership. All other partnerships resulting from the division will obtain a new EIN.

For example, let's assume that a partnership is comprised of John and Jeff (each owns a 50% interest) who no longer want to be partners; John wants to do a 1031 Exchange but Jeff wants to sell his interest and "cash out". John-Jeff Partnership would divide into two partnerships; John-Jeff Partnership I (John owns a 99% interest and Jeff owns a 1% interest) and John-Jeff Partnership II (John owns a 1% interest and Jeff owns a 99% interest). John-Jeff Partnership would transfer the partnership property 51% to John-Jeff Partnership I and 49% to John-Jeff Partnership II, as tenants in common. Upon sale of the Relinquished Property, 51% of the sale proceeds would go to a Qualified Intermediary for John-Jeff Partnership I's 1031 Exchange and 49% of the proceeds would be distributed to the John-Jeff Partnership II for further distribution to the individual partners. As a result, John has a 99% interest in the partnership which owns the Replacement Property (and which continues to use the original partnership's EIN) and Jeff has received 99% of the cash value of his interest in the original partnership. After one to two years, John could buy Jeff's interest in John-Jeff Partnership I and complete the separation, provided their tax advisor was comfortable with that timing. Although partnership division may not be suitable for partners who want to immediately completely separate their holdings, it provides a way to achieve this over a period of time and still comply with the "held for" requirement of §1031.

Purchase of multiple properties by partnership: Although some authority exists to apply partnership division to situations where both partners want to exchange (but into separate properties); some advisors are not comfortable having their clients do so because only one of the resulting partnerships is permitted to continue to use the original partnership's EIN. They prefer that the partnership purchase multiple Replacement Properties. Applying this to our example, John-Jeff Partnership would exchange into two Replacement Properties and amend the partnership agreement to disproportionately allocate the respective income and depreciation from the properties to John and Jeff. Most advisors believe that at least 10% should be allocated to the minority partner. Accordingly, the John-Jeff Partnership would buy Whiteacre and Blackacre. John would be allocated 90% of the income and depreciation of Whiteacre and Jeff would be allocated 10%. The reverse would be applied to the allocation of income and depreciation relating Blackacre. After a period of time, determined by their tax advisor (and with no prearranged plan), John and Jeff could dissolve the partnership distributing Whiteacre to John and Blackacre to Jeff.

NOTE: It is our understanding that the California Franchise Tax Board will challenge (in an audit) this type of disproportionate allocation between the partners. Accordingly, taxpayers should receive advice and assistance from tax professionals familiar with federal and state issues relating to all structures.

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LLC Issues

Because of advantageous tax treatment combined with liability protection, limited liability companies (LLCs) have become a preferred way to own real estate in the United States. By understanding their structure, they can also be used to provide flexibility in complying with the requirements of a §1031 Exchange. All 50 states have enacted laws permitting the formation of LLCs, including single member LLCs. Although they are separate entities (from their owners) for legal and liability purposes, they may be disregarded entities for tax purposes. That means that although the member of a single member LLC is insulated from liability from the LLC's activities, the sole member is treated as the taxpayer for federal tax purposes. This creates planning opportunities for 1031 Exchanges.

For federal tax purposes, a LLC is characterized as one of the following: a sole proprietorship (which reports income on a Schedule C, D, E or F to an individual's Form 1040); a partnership (which reports income on Form 1065); or a corporation (which reports income on Form 1120 or Form 1120-S). If the LLC makes no election with the IRS to be taxed as a corporation, by default, a single member LLC is considered a sole proprietorship and therefore is disregarded from its member for federal tax purposes.

Similarly, a LLC with two or more members that makes no election with the IRS (to be taxed as a corporation) is considered to be a partnership for federal tax purposes. An exception to this rule is provided by Rev. Proc. 2002-69, which holds that the IRS will consider an LLC owned solely by a husband and wife as community property to be a disregarded entity. This only applies in the nine "community property states" which are: Louisiana; Texas; New Mexico; Arizona; California; Nevada; Washington; Idaho; and Wisconsin. A LLC owned solely by husband and wife would be considered to be a partnership in the 41 non-community property (common law) states and should file a Form 1065.

As stated above, a LLC (either single member or multi-member) can make an election with the IRS to be treated as a corporation for tax purposes. If desired, the LLC can make a further election to be treated as an S corporation instead of a C corporation. In summary, a LLC with only one owner will be classified as a disregarded entity or a corporation; whereas a LLC with two or more members will be classified as a partnership or a corporation (unless it is solely owned by a husband and wife that reside in a community property state).

The use of disregarded entities can be helpful in resolving challenges which may be presented by the vesting requirements for a valid §1031 Exchange; i.e. the Replacement Property must be acquired by the same taxpayer that disposed of the Relinquished Property. Although there are other disregarded entities such as Delaware Statutory Trusts (Revenue Ruling 2004-86), Delaware business trusts, Massachusetts nominee trusts, Illinois land trusts (Revenue Ruling 92-105), and grantor trusts; the use of single member LLCs is probably the most common in connection with 1031 Exchanges.

Treasury regulation §301.7701-(3)(b)(1) provides that single member LLCs that acquire property are ignored for federal tax purposes and that the member is treated as the direct owner of the property. The IRS has issued Private Letter Rulings holding that the disposition of the Relinquished Property (or acquisition of the Replacement Property) by a disregarded entity of the taxpayer will be treated for purposes of §1031 as a direct disposition or acquisition of the asset by the taxpayer. PLRs 9807013, 200732012 and 201216007. The key to understanding the use of disregarded entities in a 1031 Exchange context is the identification of the taxpayer. To have a valid 1031 Exchange, the same taxpayer must sell the Relinquished Property and acquire the Replacement Property. For example, assume a taxpayer wants to exchange a Relinquished Property that he owns individually; but he wants to acquire the Replacement Property in a single member LLC to protect himself from liability. Because of the disregarded treatment of single member LLCs for tax purposes, this is allowable.

Lenders frequently require that the Replacement Property be purchased in a "bankruptcy remote" entity. In addition, an Exchanger may be concerned about contingent liability relating to the selling entity and does not want take a chance that the Replacement Property might become subject to a future judgment related to the Relinquished Property or its nominal owner. In both of these situations, a disregarded single member LLC is very useful. A new single member LLC can be created to acquire the Replacement Property with the taxpayer that owned the Relinquished Property (individual, partnership, corporation, LLC, etc.) being the sole member of the new LLC. It should be noted that the IRS has ruled that the acquisition of the membership interest in a disregarded entity holding the Replacement Property is treated (for §1031 purposes) as the acquisition of the Replacement Property. PLR 200118023.

This may avoid double transfer taxes in some states, particularly in Reverse Exchanges involving parking arrangements. For example, assume the Replacement Property is being held by an Exchange Accommodation Titleholder (EAT) in a disregarded single member LLC. Acquiring the Replacement Property through assignment of the membership interest of the LLC will satisfy the exchange and may not trigger transfer taxes in states in which transfer taxes are assessed upon recording of a deed, but not upon transfer of membership interest.

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Impact of Depreciation Recapture on Exchanges

Depreciation is an integral part of calculating the adjusted basis of property, and thus is an important component of the non-recognition provisions of IRC §1031. Depreciation is a means of allowing the taxpayer a reasonable deduction for the exhaustion, wear, and tear of business use property. When business use property is sold or exchanged, the Code requires the depreciation previously taken by the taxpayer to be "recaptured". Upon the disposition of the taxpayer's property, depreciation recapture applies to that portion of tax gain attributable to sale proceeds received up to the amount of depreciation taken over the life of the asset. All business use property is subject to depreciation recapture. The recapture provisions, however, are different depending on whether the asset being sold or exchanged is real or personal property.

IRC §1250 property is generally defined as improved real property that is subject to a depreciation deduction on the taxpayer's return. The recapture provisions applicable to §1250 property are fairly complex. An accelerated cost recovery (ACRS) method of depreciation was used for property placed in service on or before December 31, 1986. A modified accelerated cost recovery (MACRS) straight-line system of depreciation was used after 1986. For §1250 property, any depreciation taken under ACRS in excess of the depreciation that would be allowed under a MACRS straight-line cost recovery method is taxed as ordinary income and any gain attributable to depreciation under the MACRS schedule is currently taxed at 25%.

IRC §1245 property is generally depreciable personal property, although the Code does classify certain types of real property placed in service prior to 1987 as §1245 property. In addition (as described below), a cost segregation study may result in portions of a building be reclassified as §1245 property **for depreciation purposes**. Dispositions of §1245 property that result in a gain are subject to depreciation recapture. Unlike §1250 property, however, recaptured depreciation on §1245 property is not entitled to a preferential lower tax rate. Under §1245, all depreciation that has been taken on the subject property must be recaptured and taxed as ordinary income, but only to the extent that gain is recognized on the sale or exchange transaction.

Cost Segregation: Some owners of large real estate properties utilize a "cost segregation" study as a means of maximizing the benefits of both real property straight-line depreciation and personal property accelerated depreciation. A cost segregation is a detailed engineering study that reallocates certain components of §1250 property to §1245 property for depreciation purposes. The goal of cost segregation is to carve out fixtures, HVAC systems and other elements of personal property that have been incorporated into the building, and treat them as separate from the structure so that the taxpayer may take advantage of the more generous accelerated depreciation schedules available. CA 200648026. When a taxpayer exchanges improved real property for which cost segregation has been utilized, care must be taken to ensure that the Replacement Property will have sufficient §1245 property to offset any §1245 recapture, otherwise boot will be recognized. For example, if a cost segregated shopping center were exchanged for vacant land, there would be no depreciable personal property in the Replacement Property to offset the §1245 depreciation taken over the life of the Relinquished Property shopping center, and recapture would still be required despite the exchange meeting all other requirements for a full Section 1031 deferral of gain.

Step in the Shoes: In 2004 the IRS revised the rules for "step in the shoes" depreciation to eliminate any tax advantage of acquiring Replacement Property with a longer recovery period or more favorable accelerated depreciation method than the Relinquished Property it replaced. Treasury Regulation §1.168(i)-6T requires that the portion of basis in the new Replacement Property representing exchanged basis (not basis from additional cash) be recovered over the remaining life of the Relinquished Property using the same method that was used for the **Relinquished** Property if the Replacement Property has the same or shorter recovery period or the same or more accelerated depreciation method. Alternatively, the regulation requires exchanged basis to be recovered over the remaining life of the Relinquished Property utilizing the depreciation method of the **Replacement** Property if it has a longer recovery period or a less accelerated depreciation method. In summary, the IRS wins both ways. Pre-existing basis of property acquired in an exchange must now be depreciated using the recovery period and method applicable to either the Relinquished or Replacement Property, whichever is least advantageous to the taxpayer.

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Seller Financing Combined with a Tax Deferred Exchange

Sometimes it is necessary or desirable for an Exchanger to accept payment from the Relinquished Property purchaser in the form of cash and a promissory note. Treas. Reg. §1.1031(k)-(1)(j)(2) provides guidance for coordinating the tax deferral benefits of IRC §1031 with the installment sale benefits of IRC §453.

There are three basic scenarios in which an Exchanger may combine the benefits of seller financing with a 1031 Exchange. For each scenario below, assume that the Exchanger sells Relinquished Property for $100. The Buyer wishes to pay $20 cash and give a promissory note for the balance of $80.

1. **Exchanger has access to additional cash and desires an income stream.** Exchanger funds $80 cash at closing of the Relinquished Property sale, representing Exchanger's loan to the buyer. (Exchanger may borrow the cash necessary to loan to Buyer.) Qualified Intermediary receives $100 cash from sale of Relinquished Property. Exchanger receives the buyer's note (payable to Exchanger) and security instrument outside of the exchange. Exchanger's basis in the note is $80; principal payments on the note are nontaxable as return of principal, interest payments are taxable as ordinary income, as received. Qualified Intermediary uses $100 to buy Replacement Property, allowing for a completely Tax-Deferred Exchange.
2. **Exchanger does not have cash to fund the loan to the Buyer outside of the exchange.** Upon closing the sale of the Relinquished Property, Qualified Intermediary receives the $20 cash and a promissory note (and security instrument, if any) from the buyer for $80, payable to the Qualified Intermediary. When the Exchanger is ready to acquire Replacement Property, Exchanger can arrange for Qualified Intermediary to sell the note (1) to Exchanger for the remaining principal balance due on the note (Exchanger may borrow the cash necessary to purchase the note), OR (2) to a third party note buyer (but any discount will be treated as boot and will reduce the amount of gain deferred), OR (3) to the lender that will make the loan to the Exchanger for purchase of the Replacement Property. Qualified Intermediary then has $100 cash with which to buy Replacement Property allowing the Exchanger to defer all of the gain. If the Exchanger has purchased the note, Exchanger will have an $80 basis in the note. Principal payments on the note will be non-taxable as return of principal; interest payments will be taxable as ordinary income, as received. Alternatively, Exchanger can arrange for the Qualified Intermediary to assign the note to the Replacement Property seller as part of the purchase price, along with the $20 cash, resulting in complete deferral of gain.
3. **Exchanger does not have cash to fund the loan to the Buyer outside of the exchange and the exchange partially or completely fails.** The Qualified Intermediary is holding $20 of Exchange Funds and the buyer's note, but the Exchanger is unable to fully complete the exchange and carries back (i.e. retains) the $80 promissory note as a result. Qualified Intermediary uses $20 cash to acquire Replacement Property, but the Exchanger is unable to identify and acquire any additional Replacement Properties. Upon termination of the exchange, the Qualified Intermediary assigns the note and security instrument to the Exchanger. Basis in the Relinquished Property will be allocated first to the Replacement Property, with any basis in excess of $20 allocated to the note. To the extent that Exchanger's basis in the Relinquished Property was less than $20, gain that was rolled into the Replacement Property will be deferred indefinitely. Recognition of the gain attributable to the note will be spread over the life of the note. Pursuant to the installment rules under IRC §453, the Exchanger will recognize and pay capital gains tax on the gain allocated to the note incrementally, and ordinary income tax on the interest, as the payments are received.

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Related Party Exchanges

Exchanges between related parties are allowed but the Exchanger must follow specific rules for the exchange to qualify for tax deferral. Related party exchanges must be disclosed on IRS Form 8824.

Related Parties: Related parties are defined in IRC §267(b) and §707(b)(1) as persons or entities bearing a relationship to the Exchanger, such as certain members of a family (brothers, sisters, spouse, ancestors and lineal descendants); a grantor and fiduciary of any trust; two corporations which are members of the same controlled group; and corporations and partnerships with more than 50% direct or indirect common ownership in the entities.

Two-Year Holding Period: Under IRC §1031(f) it is clear that two related parties, owning separate properties, may "swap" those properties with one another and defer the recognition of gain as long as both parties hold their Replacement Properties for two years following the exchange. This rule was imposed to prevent taxpayers from using exchanges to shift the tax basis between the properties to avoid paying taxes upon the subsequent sale of one of the properties. Exceptions to the two-year holding period are allowed only if the subsequent disposition of the property is due to 1) the death of the Exchanger or related person, 2) the compulsory or involuntary conversion of one of the properties under IRC §1033 (if the exchange occurred before the threat of conversion), or 3) the Exchanger can establish that neither the exchange nor the disposition of the property was designed to avoid the payment of Federal income tax as one of its principal purposes. Courts often interpret the last exception (#3) to mean that the related party is paying more dollars in taxes than the exchanger is deferring.

Related Seller: Exchanges in which the Replacement Property seller is the related party are not likely to qualify for tax deferral unless the related party seller also does an exchange. Under Revenue Ruling 2002-83, exchange treatment will be denied to an Exchanger who, through a Qualified Intermediary, acquires Replacement Property from a related party seller that receives cash or other non-like-kind property, regardless of whether the Exchanger holds the Replacement Property for the requisite two years. The IRS will generally view this transaction as yielding the same result as if the Exchanger swapped properties with a related party, and then the related party immediately sold the property acquired, violating the two-year holding requirement. The related party rules of §1031(f) cannot be avoided by interposing an unrelated Qualified Intermediary.

Following Rev. Rul. 2002-83, the IRS ruled that §1031(f) would not trigger gain recognition in a series of exchanges involving related partnerships that used an unrelated Qualified Intermediary since 1) neither related party was cashing out of their investment in real estate and 2) each related party represented that they would hold their Replacement Property for the required two years following their exchange. PLRs 200440002, 200616005. The IRS has issued several rulings permitting a "daisy chain" of exchanges in which Exchanger acquired Replacement Property from a related seller who also acquired Replacement Property from another related seller, as long as the last related seller acquired its Replacement Property from an unrelated seller, and all held their respective Replacement Properties for at least two years. The IRS has ruled that a small amount of boot (5% or less) received by any of the related Replacement Property sellers, will not destroy all of the other related exchanges. PLRs 201220012, 201216007, 201048025, 200820025, 200820017.

Related Buyer: The IRS has clarified that there is no basis shifting or tax avoidance when the taxpayer, through an unrelated Qualified Intermediary, transfers Relinquished Property to a related buyer, but acquires Replacement Property from an unrelated seller. The exchange likely will be respected even if the related buyer voluntarily disposes of the property it acquired from the taxpayer within two years of acquisition. The Service's rationale was that only the taxpayer owned property before the exchange and the taxpayer continued to be invested in like-kind property following the exchange. Because the related buyer did not own property prior to the exchange, its subsequent disposal would not result in cashing out or basis-shifting by the taxpayer. PLRs 200709036, 200712013, 200728008, 201027036.

Avoidance of Federal Income Tax: Under IRC §1031(f)(2)(C) and (f)(4), a related party exchange will be disallowed if it is part of a transaction (or series of transactions) structured to avoid payment of Federal income tax or the purposes of the related party rules. In determining whether these sections apply, the IRS and the Tax Court tend to look at the overall tax result of the transactions to the related parties as a consolidated unit. Even if there is no basis shifting or a prearranged plan, an exchange in which Replacement Property is purchased from a related party seller (that does not also do an exchange) will be disallowed if the related seller ultimately pays less tax on the sale of the Replacement Property than the Exchanger would have paid on the sale its Relinquished Property, due to factors such as net operating losses or lower tax rate available to the related seller. Ocmulgee Fields, Inc. v. CIR, 132 T.C. No 6 aff'd 613 F.3d 1360 (11th Cir. 2010), Teruya Brothers, Ltd. V. CIR, 124 T.C. No. 4, aff'd 580 F.3d 1038 (9th Cir. 2009), PLR 201013038, The Malulani Group, Limited v. C.I.R., T.C. Memo. 2016-209, aff'd, 2019 WL2453908 (9th Cir. 2019). Conversely, the IRS has upheld exchanges where it could be demonstrated that there was no basis shifting and that avoidance of Federal income tax was not a principal purpose of the transaction, notwithstanding that the taxpayer and related parties swapped properties, and then the related buyer voluntarily disposed of the property it had acquired from the taxpayer shortly after the exchange. PLRs 200706001 and 200730002.

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Disaster Relief Deadline Postponements

Revenue Procedure 2018-58 permits postponements of the IRC §1031 45-day Identification Period and 180-day Exchange Period deadlines to certain taxpayers affected by Federally (formerly called "Presidentially") declared disasters and terroristic and military actions.

1. The IRS will issue a Notice ("Disaster Relief Notice") or other guidance when this relief is available and will post it on the IRS website under "Disaster Relief": www.irs.gov/newsroom/tax-relief-in-disaster-situations. FEMA notices and Presidential Declarations do not postpone 1031 deadlines. The notice must be issued by the IRS. (Rev. Proc. 2018-58 §17.01)

2. You must meet the terms of the specific Disaster Relief Notice AND the terms of Rev. Proc. 2018-58 to qualify for a postponement. It is important to check the IRS' website (above link) for updates to the Notices after the initial publication.

"Affected Taxpayers" that meet the definition in the Disaster Relief Notice may choose the relief provided in either Section 6 OR Section 17 of Rev. Proc. 2018-58. Excerpts from Revenue Procedure 2018-58, setting forth the requirements for postponement of the deadlines for the Identification Period and the Exchange Period can be found here.

3. Section 6 applies only to Affected Taxpayers as defined in the Disaster Relief Notice. Section 6 postpones deadlines falling between the Disaster Date in the Disaster Relief Notice and the last day of the Postponement Period to the last day of the Postponement Period.

- Example 1: Disaster Date is June 14. Last day of the Postponement Period is October 15. Exchanger meets the definition of an "Affected Taxpayer" in the Disaster Relief Notice. Affected Taxpayer sells Relinquished Property on June 15 (AFTER the Disaster Date), and the 45th day is July 30. Under Section 6, the Identification Period deadline is postponed to October 15, the last day of the Postponement Period. The 180th day is not postponed because it did not fall between the disaster date and the last day of the Postponement Period.

4. Section 17 of the Rev. Proc. applies to "Affected Taxpayers" as defined in the Disaster Relief Notice and "Non-Affected Taxpayers" who meet certain criteria. However, for Section 17 to apply, the Relinquished Property must have been transferred, or the parked property parked ON OR BEFORE the Disaster Date. Section 17 permits both 1031 deadlines to be postponed for 120 days or until the last day of the Postponement Period (whichever is later). NOTE: The postponement may not go beyond: (a) the due date (including extensions) of the taxpayer's tax return for the year of the transfer; or (b) one year (§17.02).

- Example 2: Same facts as Example 1. Affected Taxpayer cannot benefit from Section 17 postponements because the exchange began AFTER the Disaster Date. Affected Taxpayer does not receive a 120-day postponement.
- Example 3: Same facts as Example 1 except that Affected Taxpayer sells Relinquished Property on June 1 (BEFORE the June 14 Disaster Date). The 45th day is July 16 and the 180th day is November 28. If Affected Taxpayer chooses Section 17 relief, then both the 45 and 180-day deadlines qualify to be postponed for 120 days or until the last day of the Disaster Period (whichever is later).

5. "Non-Affected Taxpayers" meeting the criteria set forth in Section 17 and whose exchange commenced ON OR BEFORE the Disaster Date, may qualify for 120-day postponements of either or both of the 45 and 180 day deadlines, but cannot qualify for any relief under Section 6. Additionally, to qualify for the postponement under Section 17, Non-Affected Taxpayers must have difficulty meeting the 45-day and 180-day deadlines because of the disaster, for the any of the following or similar reasons:

- The Relinquished Property or the Replacement Property is located in the disaster zone (§17.02(2)(b)(ii)(A))
- The principal place of business of any party to the transaction is located in the disaster zone (§17.02(2)(b)(ii)(B))
- Party to the transaction is killed, injured or missing due to the disaster (§17.02(2)(b)(ii)(C))
- Necessary document relevant to the exchange or relevant land record is destroyed, damaged or lost due to the disaster (§17.02(2)(b)(ii)(D))
- Lender won't fund because of the disaster (§17.02(2)(b)(ii)(E))
- Title insurance policy cannot be issued due to the disaster (§17.02(2)(b)(ii)(F))

6. Generally, under Section 17, if the identification period has not expired by the date of the disaster, then the postponement may apply to both the 45-day identification period AND the 180-day exchange period. (§17.02(1)).

- If the identification period has expired by the date of the disaster, then only the exchange period deadline will be postponed. (§17.02(1)).
- UNLESS the disaster occurred after the 45th day AND the identified property was substantially damaged by the disaster, THEN the identification period is postponed. (§17.03).

Exchangers that are entitled to a postponement must advise IPX1031 that they are eligible for, and want to take advantage of, disaster relief, and what their new exchange deadline(s) are, otherwise the original 45-day and 180-day deadlines will control. Note that the disaster relief postponements may delay return of any unspent exchange funds until after the new deadlines have passed unless the exchange terminates earlier pursuant to Treasury Regulations Section 1.1031(k)-1(g)(6).

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Disaster Relief Deadline Postponement Excerpts From Revenue Procedure 2018-58

The following are excerpts from Revenue Procedure 2018-58, setting forth the requirements for postponement of the deadlines for the Identification Period and the Exchange Period:

SECTION 3. SCOPE

This revenue procedure applies to individuals serving in the Armed Forces of the United States in a combat zone, or serving in support of such Armed Forces, individuals serving with respect to contingency operations, affected taxpayers by reason of federally declared disasters within the meaning of §301.7508A-1(d)(1), or taxpayers whom the IRS determines are affected by a terroristic or military action. Section 17 of this revenue procedure also applies to transferors who are not affected taxpayers but who are involved in a section 1031 Like-Kind Exchange transaction and are entitled to relief under section 17.02(2) of this revenue procedure.

SECTION 4. APPLICATION

.02 Provisions of the internal revenue laws requiring the timely performance of specified acts postponed under sections 7508 and 7508A are listed in the tables below. In addition, section 17 of this revenue procedure expands the categories of taxpayers qualifying for relief to include transferors of certain property and provides additional postponements of deadlines solely with respect to section 1031 Like-Kind Exchange transactions that are affected by a federally declared disaster. If an IRS News Release or other guidance is issued with respect to a specific federally declared disaster and authorizes postponement of acts in this revenue procedure, affected taxpayers may use the postponement rules provided in section 17 of this revenue procedure in lieu of section 6 of this revenue procedure. Transferors who are covered by the like-kind exchange rules of section 17 of this revenue procedure, but who are not "affected taxpayers" as defined by the IRS News Release, other guidance, or § 301.7508A-1(d)(1) are not eligible for relief under section 7508A or other sections of this revenue procedure.

SECTION 6. BUSINESS AND INDIVIDUAL TAX ISSUES

Sec. 1031(a)(3) In a Deferred Exchange, property otherwise qualified as like-kind property under section 1031 is treated as like-kind property if the 45-day identification period and the 180-day exchange period requirements under section 1031(a)(3) and § 1.1031(k)-1(b)(2) are met. See also section 17 of this revenue procedure.

Sec. 1031 Property held in a qualified exchange accommodation arrangement may qualify as "Replacement Property" or "Relinquished Property" under section 1031 if the requirements of section 4 of Rev. Proc. 2000-37, 2000-2 C.B. 308, modified by Rev. Proc. 2004-51, 2004-2 C.B. 294, are met, including the 5-business day period to enter into a qualified exchange accommodation agreement (QEAA), the 45-day identification period, the 180-day exchange period, and the 180-day combined time period. See also section 17 of this revenue procedure.

SECTION 17. SPECIAL RULES FOR SECTION 1031 LIKE-KIND EXCHANGE TRANSACTIONS

.01 Taxpayers are provided the relief described in this section if an IRS News Release or other guidance provides relief for acts listed in this revenue procedure (unless the news release or other guidance specifies otherwise).

.02 (1) The last day of a 45-day identification period set forth in § 1.1031(k)-1(b)(2)(i) of the Income Tax Regulations, the last day of a 180-day exchange period set forth in § 1.1031(k)-1(b)(2)(ii), and the last day of a period set forth in section 4.02(3) through (6) of Rev. Proc. 2000-37, 2000-2 C.B. 308, modified by Rev. Proc. 2004-51, 2004-2 C.B. 294, that fall on or after the date of a federally declared disaster, are postponed by 120 days or to the last day of the general disaster extension period authorized by an IRS News Release or other guidance announcing tax relief for victims of the specific federally declared disaster, whichever is later. However, in no event may a postponement period extend beyond:(a) the due date (including extensions) of the taxpayer's tax return for the year of the transfer (See § 1.1031(k)-1(b)(2) (ii)); or (b) one year (See section 7508A(a)).

(2) A taxpayer who is a transferor qualifies for a postponement under this section only if-

(a) The Relinquished Property was transferred on or before the date of the federally declared disaster, or in a transaction governed by Rev. Proc. 2000-37, modified by Rev. Proc. 2004-51, qualified indicia of ownership were transferred to the exchange accommodation title-holder on or before that date; and

(b) The taxpayer (transferor) —

(i) Is an "affected taxpayer" as defined in the IRS News Release or other guidance announcing tax relief for the victims of the specific federally declared disaster; or

(ii) Has difficulty meeting the 45-day identification period or 180-day exchange period deadline set forth in §1.1031(k)-1(b)(2), or a deadline set forth in section 4.02(3) through (6) of Rev. Proc. 2000-37, modified by Rev. Proc. 2004-51, due to the federally declared disaster for the following or similar reasons:

(A) The Relinquished Property or the Replacement Property is located in a covered disaster area (as defined in §301.7508A-1(d)(2)) as provided in the IRS News Release or other guidance (the covered disaster area);

(B) The principal place of business of any party to the transaction (for example, a Qualified Intermediary, Exchange Accommodation Titleholder, transferee, settlement attorney, lender, financial institution, or a title insurance company) is located in the covered disaster area;

(C) Any party to the transaction (or an employee of such a party who is involved in the section 1031 transaction) is killed, injured, or missing as a result of the federally declared disaster;

(D) A document prepared in connection with the exchange (for example, the agreement between the transferor and the Qualified Intermediary or the deed to the Relinquished Property or Replacement Property) or a relevant land record is destroyed, damaged, or lost as a result of the federally declared disaster;

(E) A lender decides not to fund either permanently or temporarily a real estate closing due to the federally declared disaster or refuses to fund a loan to the taxpayer because flood, disaster, or other hazard insurance is not available due to the federally declared disaster; or

(F) A title insurance company is not able to provide the required title insurance policy necessary to settle or close a real estate transaction due to the federally declared disaster.

.03 The postponement described in this section also applies to the last day of a 45-day identification period described in §1.1031(k)-1(b)(2)(i) and the last day of a 45-day identification period described in section 4.05(4) of Rev. Proc. 2000-37, modified by Rev. Proc. 2004-51, that fall prior to the date of a federally declared disaster if an identified Replacement Property (in the case of an exchange described in § 1.1031(k)-1), or an identified Relinquished Property (in the case of an exchange described in Rev. Proc. 2000-37, modified by Rev. Proc. 2004-51) is substantially damaged by the federally declared disaster.

.04 If the taxpayer (transferor) qualifies for relief under this section for any reason other than section 17.02(2)(b)(i) of this revenue procedure, then such taxpayer is not considered an affected taxpayer for purposes of any other act listed in this revenue procedure or for any acts listed in an IRS News Release or other published guidance related to the specific federally declared disaster.

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FIRPTA Issues in §1031 Exchanges

The Foreign Investment in Real Property Transfer Act (IRC §1445 & Treasury Regulations §1.1445), more commonly known as "FIRPTA", is a federal law that requires withholding on dispositions of U.S. real estate by "foreign persons," defined as a nonresident alien individual, a foreign corporation that does not have a valid election under section 897(i) to be treated as a domestic corporation, a foreign partnership, a foreign trust, or a foreign estate. The law imposes an obligation upon a transferee (buyer) of any interest in the real estate to withhold 15% of the sale price (10% if a personal residence with a sale price of $1 Million or less).

However, if the sales price is under $300,000 and the transferee intends to reside in the property no withholding is required. There is a separate 30% withholding of income paid to Foreign Persons, which affects interest earnings on the Exchange Funds (but any interest withholding is generally done by the bank). The buyer (or designated withholding agent) is obligated to withhold 15% of the sale price of the real estate (10% if a personal residence with a sale price of $1 Million or less) and send it to the IRS within 20 days after the date of the transfer.

Withholding Certificate. Withholding can be delayed, reduced, or eliminated if the Exchanger applies for and receives a Withholding Certificate (IRS Form 8288-B). The application for a Withholding Certificate must be submitted to the IRS on or before the Relinquished Property closing, along with a copy of the Replacement Property contract. The Exchanger must give a copy of the application to the withholding agent. Withholding is still required at 15% of the sale price of the real estate (10% if a personal residence with a sale price of $1 Million or less), but the filed application permits the withholding agent to hold the withheld amount until the IRS makes a final determination. The IRS must act upon an application within 90 days. If the IRS declines to grant the exemption, payment of the withholding must be sent to the IRS within 20 days after receipt of the IRS' notice of determination.

If the Withholding Certificate is not received prior to the purchase of the Replacement Property, the Exchanger will not have use of the withheld funds. Unintentional boot caused by withholding can be avoided if the Exchanger contributes sufficient additional cash into the escrow or exchange account to cover the applicable withholding amount so that the full 100% of the sale proceeds will be available to buy Replacement Property. It is possible to use all of the Exchange Funds and have a full deferral without adding cash, but advance planning is necessary to allow sufficient time to receive the Withholding Certificate.

Simultaneous (Concurrent) Exchange with NO Boot. If the Exchanger does a Simultaneous Exchange and there is absolutely no boot (including no debt relief), withholding is not required, but the Exchanger must provide the Buyer (other party to the exchange) with a signed "FIRPTA Notice of Non-Recognition Transfer" prior to the closing. The IRS does not require a particular form, but the Notice must include certain information. The buyer may rely upon the Notice unless they have actual knowledge that the facts stated are untrue (for example, if the closing statements indicate that there will be some form of boot). The buyer must send the Notice of Non-Recognition Transfer to the IRS not later than 20 days after the date of transfer. The Exchanger should provide a copy of the Notice of Non-Recognition Transfer to the QI.

It should be noted this only applies in a real property swap between two parties where there is no boot. Regulation 1.1445-2(d)(2)(iv) provides that the FIRPTA Notice of Non-Recognition Transfer cannot be used 1) if any boot will be received by the taxpayer or 2) where the transferee (party acquiring the Relinquished Property) cannot determine that the exchange has been completed and all the conditions for the exemption have been satisfied (there is no boot). A same day sale of the Relinquished Property to one party and the purchase of the Replacement Property by another party does not satisfy this requirement. The buyer of the Relinquished Property is not a party to the purchase of the Replacement Property.

Other Required Documents. The foreign Exchanger must provide the QI with an IRS Form W8-BEN (in lieu of a Form W-9) that discloses the Exchanger's Individual Tax Identification Number (ITIN). An ITIN can be applied for on IRS Form W-7. IPX1031 will not disburse any funds (regardless of withholding) on behalf of a Foreign Person Exchanger who does not have an ITIN.

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Boot

The term boot refers to non-like-kind property received in an exchange. Usually, boot is in the form of cash, an installment note, debt relief or personal property and is valued to be the "fair market value" of the non-like-kind property received. It is important to understand that the receipt of boot does not disqualify the exchange; it merely introduces a taxable gain into the transaction. The Exchanger has a "partially Tax Deferred Exchange" rather than a "fully Tax Deferred Exchange". Accordingly, any non-like-kind property received in an exchange will be taxed, up to the amount of realized gain from the sale of the Relinquished Property.

Some common examples of boot are:

- Cash proceeds an Exchanger takes from escrow (settlement) before the remaining proceeds are sent to the Qualified Intermediary;
- Cash proceeds received by the Exchanger, for any reason, at the closing (settlement) of the Replacement Property;
- Exchanger's cash proceeds remaining after the exchange ends;
- Non-qualified property, such as stocks, bonds, notes or partnership interests;
- Proceeds taken from the exchange in the form of a note. An Exchanger can utilize the installment sale rules of IRC §453 to "spread out" the recognition of gain. In addition, see Exchange Topic "Seller Financing Combined with a Tax Deferred Exchange" for ways to use a Note to defer taxable gain into the Replacement Property;
- Relief from debt on the Relinquished Property caused by the assumption of a mortgage or an agreement to pay other debt which is not replaced on the Replacement Property;
- Property which is not "like-kind," for example real property exchanged for personal property;
- Property that is intended for personal use and not for use by the Exchanger as investment or business use property (except as permitted by Revenue Procedure 2008-16). See Exchange Topic entitled "Vacation and Second Homes - Revenue Procedure 2008-16".

To avoid having boot, the Exchanger should follow three rules:

1. Purchase Like-Kind Replacement Property of equal or greater value than the Relinquished Property (***buy equal or greater in value***);
2. Reinvest all of the net equity (exchange funds) from the sale of the Relinquished Property into the Replacement Property (***spend all of the net equity***); and
3. Obtain debt equal or greater on the Replacement Property than was paid off or assumed on the Relinquished Property (***replace the value of the debt***). Note: A reduction in debt on the Replacement Property can be offset with additional cash from the Exchanger. Stated another way, the value of the debt paid off on the Relinquished Property must be replaced with cash or debt placed on the Replacement Property.

As a practical matter, satisfying the first two rules; buying equal or greater value property ***and*** reinvesting all of the exchange funds, will result in the debt requirement being satisfied.

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Estimating the §1031 Tax Deferral on the Sale of Investment Property

An Exchanger should always consult with competent independent legal and/or tax advisors to determine the applicability of any IRC §1031 Tax Deferred Exchange benefits. The gain, not the profit or equity, from the transfer of investment property is subject to the combination of federal and state capital gain taxes and federal taxes on the gain due to the depreciation taken on the property. Remember, it is possible to have little or no equity in the investment property being transferred and still owe taxes!

This formula is a guide to estimate the potential capital gain tax owed on the transfer of property:

1. **First, calculate the Adjusted Basis:**

	Original Purchase Price		$_____
Plus	Non-expensed Improvements	+	$_____
Equals		=	$_____
Minus	Depreciation Taken	–	$_____
Equals	Adjusted Basis	=	$_____

2. **Second, use the Adjusted Basis to determine the Capital Gain Tax:**

	Sales Price		$_____
Minus	Adjusted Basis	–	$_____
Equals	Adjusted Sales Price	=	$_____
Minus	Transaction Costs	–	$_____
Equals	**Total Gain on Sale**	=	$_____
Times	State Tax Rate	x	_____%
Equals	**State Tax**	=	$_____ **(A)**
From above	Depreciation Taken (straight-line)	=	$_____
Times	Federal 25% Tax Rate on Gain Due to Depreciation Taken	x	25%
Equals	**Tax on Gain Due to Depreciation**	=	$_____ **(B)**
From above	Total Gain on Sale		$_____
Minus	Depreciation Taken (from above)	-	$_____
Equals	Gain Due to Appreciation	=	$_____
Times	Long Term Federal Capital Rate	x	_____%
Equals	**Tax on Gain Due to Appreciation**	=	$_____ **(C)**

Total of Taxes (A) + (B) + (C) equals the approximate amount of tax that is deferred by doing an IRC §1031 Tax Deferred Exchange. = $_____

NOTE: Neither the federal deduction for state taxes nor the additional 3.8% tax on net investment income is included in this calculation.

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